

9 May 2022

Committee	Council (Resumption)
Date	Tuesday, 17 May 2022
Time of Meeting	6:00 pm
Venue	Tewkesbury Borough Council Offices, Severn Room

ALL MEMBERS OF THE COUNCIL ARE REQUESTED TO ATTEND

Agenda

1. ANNOUNCEMENTS

1. When the continuous alarm sounds you must evacuate the building by the nearest available fire exit. Members and visitors should proceed to the visitors' car park at the front of the building and await further instructions (during office hours staff should proceed to their usual assembly point; outside of office hours proceed to the visitors' car park). Please do not re-enter the building unless instructed to do so.

In the event of a fire any person with a disability should be assisted in leaving the building.

2. To receive any announcements from the Chair of the Meeting and/or the Chief Executive.

2. APOLOGIES FOR ABSENCE



3. DECLARATIONS OF INTEREST

Pursuant to the adoption by the Council on 26 June 2012 of the Tewkesbury Borough Council Code of Conduct, effective from 1 July 2012, as set out in Minute No. CL.34, Members are invited to declare any interest they may have in the business set out on the Agenda to which the approved Code applies.

4. MINUTES

1 - 10

To approve the Minutes of the meeting held on 12 April 2022.

5. ITEMS FROM MEMBERS OF THE PUBLIC

- a) To receive any questions, deputations or petitions submitted under Council Rule of Procedure.12.

(The deadline for public participation submissions for this meeting is 11 May 2022).

- b) To receive any petitions submitted under the Council's Petitions Scheme.

6. MEMBER QUESTIONS PROPERLY SUBMITTED IN ACCORDANCE WITH COUNCIL PROCEDURE RULES

To receive any questions submitted under Rule of Procedure 13. Any items received will be circulated on Monday 16 May 2022.

(Any questions must be submitted in writing to Democratic Services by, not later than, 10.00am on Monday 9 May 2022).

7. ELECTION OF LEADER OF THE COUNCIL

To elect a Leader of the Council (who will also be the Chair of the Executive Committee) for the ensuing Municipal Year.

8. ELECTION OF DEPUTY LEADER OF THE COUNCIL

To elect a Deputy Leader of the Council (who will also be the Vice-Chair of the Executive Committee) for the ensuing Municipal Year.

9. MEMBERSHIP OF COMMITTEES AND APPOINTMENT TO OUTSIDE BODIES 11 - 15

Any papers available prior to the meeting will be circulated to all Members.

1. To determine the Membership of the:
 - Executive Committee including the portfolio holders.
 - Overview and Scrutiny Committee.
 - Audit and Governance Committee.
 - Planning Committee.
 - Licensing Committee.
 - Standards Committee.
 - Ad-hoc Committees:
 - Employee Appeals Committee;
 - Employee Appointments/Disciplinary Committee; and
 - Panels and Liaison Groups as follows (shown on Outside Bodies list):
 - Gloucestershire Police and Crime Panel;
 - Shared Legal Services Joint Monitoring and Liaison Group; and
 - Shared Building Control Joint Monitoring and Liaison Group.
2. To determine the Outside Bodies to which the Council should make appointments and the representation on those Bodies.
3. The Council will at this stage adjourn for a brief period to allow each Committee, as set out below, to hold a formal meeting to conduct the business set out in the enclosed Agenda:
 1. Overview and Scrutiny Committee including appointment (and reserves) to the Gloucestershire Health Overview and Scrutiny Committee and Gloucestershire Economic Growth Scrutiny Committee.
 2. Audit and Governance Committee.
 3. Planning Committee.
 4. Licensing Committee.
 5. Standards Committee.

NB: The Membership of Working Groups, Panels and Boards remains unchanged (unless there are resignations) until the end of the term of the Council or the Group has concluded its work.

10. LOCAL HERITAGE LIST SELECTION CRITERIA FOR TEWKESBURY BOROUGH SUPPLEMENTARY PLANNING DOCUMENT 16 - 33

To adopt the Local Heritage List Selection Criteria For Tewkesbury Borough Supplementary Planning Document with immediate effect.

	Item	Page(s)
11.	COMMUNITY GOVERNANCE REVIEW - FINAL RECOMMENDATIONS	34 - 67

To agree the Council's final recommendations following its Community Governance Review.

12. MAYOR OF TEWKESBURY'S APPEAL FUND

To appoint three Members of the Council as Trustees of the Mayor of Tewkesbury's Appeal Fund for the ensuing Municipal Year.

The Mayor and Chief Executive are automatically Trustees and as such Councillor Murphy cannot be one of the named Trustees for this year. The current Trustees are Councillors Gore, MacTiernan and Mason.

NB: The Fund is officially called the Mayor of Tewkesbury's Appeal Fund but this does of course refer to Tewkesbury Borough.

Recording of Meetings

In accordance with the Openness of Local Government Bodies Regulations 2014, please be aware that the proceedings of this meeting may be recorded and this may include recording of persons seated in the public gallery or speaking at the meeting. Please notify the Democratic Services Officer if you have any objections to this practice and the Mayor will take reasonable steps to ensure that any request not to be recorded is complied with.

Any recording must take place in such a way as to ensure that the view of Councillors, Officers, the public and press is not obstructed. The use of flash photography and/or additional lighting will not be allowed unless this has been discussed and agreed in advance of the meeting.

**Head of Democratic Services for
Corporate Director**

TEWKESBURY BOROUGH COUNCIL

Minutes of a Meeting of the Council held at the Council Offices, Gloucester Road, Tewkesbury on Tuesday, 12 April 2022 commencing at 6:00 pm

Present:

The Worshipful the Mayor

Councillor A S Reece

and Councillors:

K Berliner, R A Bird, G F Blackwell, G J Bocking, C L J Carter, C M Cody, K J Cromwell, M Dean, R D East, P A Godwin, M A Gore, D J Harwood, M L Jordan, E J MacTiernan, J R Mason, H C McLain, P D McLain, C E Mills, H S Munro, C Reid, J K Smith, R J G Smith, V D Smith, C Softley, R J Stanley, P D Surman, M G Sztymiak, M J Williams and P N Workman

CL.73 ANNOUNCEMENTS

- 73.1 The evacuation procedure, as noted on the Agenda, was advised to those present.
- 73.2 Councillor Mason led a short tribute to Honorary Alderman Major Tom Hancock DL who had sadly passed away and whose memorial was being held later in the month. Councillor Mason explained that the Hancock family had arrived in Winchcombe in the early 1970s and Major Tom had become a Borough Councillor in 1975, serving as Borough Mayor in 1986/87 and becoming an Honorary Alderman in 1995. He had several community-based interests including being president of the Winchcombe branch of the Royal British Legion, Chair of the Gloucestershire Playing Field Association and his work for Winchcombe Church and Probus among others. The tribute was followed by one minute's silence.
- 73.3 The Mayor made a statement regarding the war in Ukraine:
- Elected Members of Tewkesbury Borough Council condemn Russia's brutal, unprovoked invasion of the democratic, sovereign nation of Ukraine. We support democracy, sovereignty, the rule of law and the rights of individuals, which must always prevail against violence and oppression.
- Our thoughts are with all Ukrainian people in dealing with this terrible ordeal, and this Council is focused on taking the practical actions available to support Ukrainian refugees who have been offered places to stay in our Borough. It's also important to confirm that this Council has no direct financial links with Russia, either investments or purchases, in particular energy.
- Together with the people from our communities who have kindly offered accommodation to Ukrainian guests, we will seek to ensure that they receive the warmest possible Gloucestershire welcome.

CL.74 APOLOGIES FOR ABSENCE

- 74.1 Apologies for absence were received from Councillors J H Evetts, D W Gray, J W Murphy (Deputy Mayor and Vice-Chair), P W Ockelton, P E Smith, S Thomson and R J E Vines.

CL.75 DECLARATIONS OF INTEREST

75.1 The Committee's attention was drawn to the Tewkesbury Borough Council Code of Conduct which was adopted by the Council on 26 June 2012 and took effect from 1 July 2012.

75.2 The following declarations were made:

Councillor	Application No./Item	Nature of Interest (where disclosed)	Declared Action in respect of Disclosure
K J Cromwell	Item 9 – Shopfronts, Shutters and Signage: Design Guidance for Tewkesbury Borough Supplementary Planning Document.	The Councillor owned two shops on the High Street.	Would speak and vote.
H C McLain	Item 10 – Tewkesbury Borough Heritage Strategy.	The Councillor owned a scheduled ancient monument on land in the Borough.	Would not speak or vote and would leave the meeting for consideration of the item.
P D McLain	Item 10 – Tewkesbury Borough Heritage Strategy.	The Councillor owned a scheduled ancient monument on land in the Borough.	Would not speak or vote and would leave the meeting for consideration of the item.

75.3 There were no further declarations made on this occasion.

CL.76 MINUTES

76.1 The Minutes of the meeting held on 22 February 2022, copies of which had been circulated, were approved as a correct record and signed by the Mayor.

CL.77 ITEMS FROM MEMBERS OF THE PUBLIC

77.1 There were no items from members of the public.

CL.78 MEMBER QUESTIONS PROPERLY SUBMITTED IN ACCORDANCE WITH COUNCIL PROCEDURE RULES

78.1 There were no Member questions on this occasion.

CL.79 STATE OF THE BOROUGH PRESENTATION

79.1 The Leader of the Council introduced his state of the Borough presentation which

set out the Council's key achievements for 2021/22:

- Finance and Resources Key Achievements – the budget for 2022/23, despite the financial challenges facing the Council, included the addition of £450,050 of ongoing growth in services and £392,548 of one-off growth to further support services and Council Plan ambitions; Council Tax remained one of the lowest in the country; a saving of £77,000 had been made on the successful completion of the Council's end-to-end bulky waste review; four new leases were agreed within the commercial property portfolio thereby mitigating any void tenancies – overall annual rental income was £3.2million; and in its first year, the Business Transformation Team had been recognised nationally by winning bronze at the iESE Public Sector Transformation Awards for the Best Transformation Team and were shortlisted for the Local Government Chronicle (LGC) Team of the Year award.
- Economic Growth Key Achievements – the shop front grant scheme had successfully launched in September 2021 which was one of the key strands of the £2.1million High Street Heritage Action Zone programme with other strands including the public realm, upper floors scheme, traditional skills and Healings Mill; the Growth Hub had delivered 53 events throughout the year which included one to one events, online business workshops to help support businesses with branding, social media, developing eco-businesses etc; continued to work closely with Gloucestershire County Council to secure transport improvements for the delivery of an all-ways Junction at J10 on the M5; and, in November 2021, the Council worked with partners to celebrate the significance of 2021 for Tewkesbury with one of the key events – Tewkesbury Festival of Light – attracting more than 5,000 attendees.
- Housing and Communities Key Achievements – a new Housing and Homelessness Strategy 2022-26 had been developed and was ready for adoption at the current Council meeting; consultation on the main modifications Tewkesbury Borough Local Plan had finished in January 2022 with adoption expected in Spring 2022; the Council had continued to work with partners within Tewkesbury and Brockworth through the Integrated Locality Partnership Scheme which looked at community wellbeing and building community resilience to help lead to positive health outcomes; the Council had supported over 300 community groups with funding advice, delivered over 150 affordable homes within the Borough, prevented 137 homelessness cases and provided housing advice to a further 170 cases.
- Customer First Key Achievements – the Business Transformation team had implemented the new digital platform Liberty Create with over 50 processes being reviewed and improved helping the Council to provide its customers with a significantly enhanced online experience; the bulky waste service had been completely transformed with a new contractor having been appointed and now included a recycling option and the facility to book the service online - income had increased by over 100% and customer wait times had reduced from five/six weeks to less than one week; the Council had implemented a new 4Cs 'have your say' framework for customers, was committed to continuous service improvement and had implemented service reviews in key service areas: Development Management, Licensing and One Legal; and a new digital recruitment system had been launched supported with a new recruitment microsite. In terms of Development Management, this was the most substantial service review the Council had undertaken with a reserve of £80,000 to support delivery plus corporate support – this meant the review was significantly different to others as it was resourced, had a corporate profile, was not siloed and had a 'whole 'team'

approach. The project comprised five workstreams looking at performance, structure and resources, procedures and processes, customer focus and engagement and Planning Committee effectiveness. The review had three underlying principles of customer focus, culture and transformation. The Development Management service review was still in its infancy but a monthly update newsletter had already been introduced, a set of objectives was being developed to show what the team wanted the service to look like, customer care training was being set up and a grant had been received from the government for a pilot project to develop a digital planning application tracker. There had also been a significant reduction in the backlog of older applications as well as an uplift in planning decisions/recommendations and early signs of improvement in householder application decisions.

- Garden Communities Key Achievements – a Communications Officer had been recruited to provide dedicated support to the Garden Town Team; Tewkesbury Borough Council had been working closely with Cheltenham Borough Council and landowners to deliver the Golden Valley Garden Community, with HBD X Factory being selected as its preferred development partner; work had started on producing a sustainable strategy for Tewkesbury Garden Town; and the Council had been working with stakeholders and SEC Newgate (engagement consultants) to prepare and create a community engagement strategy for the Garden Town.
- Sustainable Environment Key Achievements – the Council had delivered the first year of its climate change and carbon reduction action plan and had recently appointed a Carbon Reduction Programme Officer to further its ambitions; the Garden Waste Club had nearly 20,000 customers enabling them to dispose of garden waste in a sustainable way; the Council had introduced a small Waste Electrical and Electronic Equipment (WEEE) kerbside recycling scheme and had collected over seven tonnes of equipment to date; a Heritage Engagement Officer had been appointed to review a local list of non-designated heritage assets within the Borough; multiple improvements had been carried out to the Grangefield public open space in Bishops Cleeve which had enhanced the biodiversity and natural habitats for wildlife; and £700,000 (external grant funding/internal reserve) had been approved for the solar canopy in the Council Offices car park which would provide 75% of the energy consumed by the Council with the rest exported to the Leisure Centre. In addition, solar powered car parking machines had been installed across the Borough and monitoring and reporting procedures were in place across the Council's estate. The majority of the pool cars were now electric, an electric/hybrid salary sacrifice scheme was being explored by the Human Resources team, a new tree management policy had been approved, with small amounts of tree planting and biodiversity improvements undertaken on Council owned land, and surveys of all key buildings e.g. Roses Theatre were being undertaken.
- Our COVID-19 Response – the ongoing work of the business grants team had been phenomenal administering over 18 grant schemes throughout the year resulting in 5,477 individual grants being awarded in excess of £31.6million; measures had been put in place to enable the safe reopening of all the Council's buildings in line with the government's roadmap; the Council had awarded a total of £423,600 to residents through the COVID-19 test and trace support scheme; worked with Gloucestershire County Council in delivering the holiday activities fund and providing food vouchers during the summer and winter school holidays - over 2,070 food vouchers were issued; supported various voluntary and community sector groups with COVID-19 small community grants since the scheme started in April 2020,

more than £128,499 had been awarded; the Countywide COVID Contain Outbreak Management Fund (COMF) provided £29,000 to help more than 20 households; actively supported the countywide response and recovery to homelessness; the Growth Hub had continued to support business throughout the pandemic with a dedicated 'survive and thrive' section on its website which helped provide COVID-19 support; the welcome back fund had been delivered and the reopening of the High Street safely fund had been extended; the successful operational recovery of Tewkesbury Leisure Centre had been supported in partnership with Places Leisure; and Ubico, particularly in relation to waste collection, had continued its excellent work to minimise the number of missed collections across the pandemic period.

- Looking Forward – the Council would continue to deliver its Council Plan priorities incorporating the ongoing COVID-19 recovery to help support the communities within the Borough; the Business Transformation team would continue to build upon its successes to date and the team's new priorities would include support to licensing, planning, community safety and trade waste; the challenging financial climate drove a desire to improve further and do more with less – with austerity came innovation and the Council had proven over the years to be good at that; support would be provided for central government policies like Ukrainian refugees and the Council Tax energy rebate scheme; and the Council remained committed to its ethos 'Better for Customers, Better for Business' as it wanted to ensure its customers could interact with the Council in a way that worked for them. Delivery of the year two carbon reduction action plan would be a major project including the introduction of carbon reduction champions for each service area supported with carbon literacy training for key members of staff. There would be further improvements made to the Public Services Centre including the potential retrofit of LED lighting, water flow restrictors and reducing the out of hours energy consumption, the installation of EV charging points across Council owned car parks, commencement of the Roses Theatre decarbonisation plans, further improvements to the energy efficiency of the Council's domestic housing stock and development of a Boroughwide carbon reduction plan to support residents, communities and businesses. The Council aimed to be carbon neutral by 2030.

79.2 During the discussion which ensued, a Member requested an update on the Golden Valley Garden Community and was advised that a session would be provided for all Members in due course. Members thanked Officers for their hard work throughout the pandemic and felt the achievements which had been outlined highlighted the commitment of the Council's Officers to the Borough. One Member expressed her concerns about the work of the Integrated Local Health Partnership in Brockworth and its lack of meetings and the Chief Executive undertook to speak to the Member outside of the meeting to resolve her concerns. Another Member referred to the recently refreshed and relaunched armed forces covenant which the Council had signed up to and he advised that he had attended a very interesting presentation on the subject which he felt would be useful for all Members to receive so they could learn about the important work the covenant promoted.

79.3 Accordingly, it was

RESOLVED That the state of the Borough presentation be **NOTED**.

CL.80 RECOMMENDATIONS FROM EXECUTIVE COMMITTEE**Housing and Homelessness Strategy 2022-26**

- 80.1 At its meeting on 2 March 2022, the Executive Committee had considered the Housing and Homelessness Strategy 2022-26 and recommended that the Strategy be approved, subject to the wording around Gypsies, Travellers and Travelling Showpeople being reviewed for consistency.
- 80.2 The report which was considered by the Executive Committee had been circulated with the Agenda for the current meeting at Pages No. 11-41. The Strategy circulated with the Agenda had been updated following the Executive Committee.
- 80.3 The Chair of the Executive Committee proposed the recommendation of the Executive Committee and the Vice-Chair seconded.
- 80.4 A Member expressed the view that the objectives were very good and she thanked Officers for their hard work under difficult circumstances. Referring to the consultation responses, she felt the response rate was quite poor and questioned whether this was to do with the jargon used, website navigation issues or the fact that people could not complete the consultation online easily. She also felt the statement that 9% of households were in fuel poverty would likely be out of date soon, that only managing to house 17% was poor given the 510 empty homes in the Borough, that a lot of people could be housed within Healings Mill if it was redeveloped for housing and that the lack of five year housing supply was an ongoing issue that needed to be addressed. She was also concerned that developers were not reducing the impact on the environment as they were still building properties with no solar, no electric vehicle (EV) points, without decent insulation and grey water capability which she felt was a great loss. She also noted that Disabled Facilities Grants (DFGs) did not allow for the installation of dropped kerbs which was something many disabled people needed. Another Member indicated that the Overview and Scrutiny Committee had recently received an interesting presentation from Bromford Housing about modular housing which was eco-friendly and she questioned whether Tewkesbury Borough had considered anything similar. In response, the Lead Member for Clean and Green Environment confirmed that a similar development was proposed to be built in Winchcombe. The development had planning permission, but work had not yet commenced.
- 80.5 Accordingly, it was
- RESOLVED** That the Housing and Homelessness Strategy 2022-26 be **APPROVED**.

Statement of Community Involvement

- 80.6 At its meeting on 30 March 2022, the Executive Committee had considered the Statement of Community Involvement and recommended that it be adopted.
- 80.7 The report which was considered by the Executive Committee had been circulated with the Agenda for the current meeting at Pages No. 42-89.
- 80.8 The Chair of the Executive Committee proposed the recommendation of the Executive Committee and the Vice-Chair seconded.
- 80.9 A Member questioned whether Parish Councils had been consulted and was advised that they had, with several representations having been received. Amendments had been made in accordance with comments made about the Statement of Community Involvement. Another Member expressed the view that the approach outlined in the Statement of Community Involvement was a big step forward and that individuals being written to about development in their immediate

area was much more helpful than just putting up green Notices in the proximity of a planning application.

80.10 Accordingly, it was

RESOLVED That the Statement of Community Involvement be **ADOPTED**.

Local Development Scheme

80.11 At its meeting on 30 March 2022, the Executive Committee had considered the Local Development Plan and recommended that it be adopted.

80.12 The report which was considered by the Executive Committee had been circulated with the Agenda for the current meeting at Pages No. 90-101.

80.13 The Chair of the Executive Committee proposed the recommendation of the Executive Committee and the Vice-Chair seconded.

80.14 The Head of Development Services confirmed that the Inspector's report on the Borough Plan had now been received and Officers would be examining it before it was presented to Councillors, but it was intended that would be sometime in Spring 2022.

80.15 Accordingly, it was

RESOLVED That the Local Development Scheme be **ADOPTED**.

CL.81 SHOPFRONTS, SHUTTERS AND SIGNAGE: DESIGN GUIDANCE FOR TEWKESBURY BOROUGH SUPPLEMENTARY PLANNING DOCUMENT

81.1 The report of the Interim Planning Policy Manager, circulated at Pages No. 102-121, attached the Shopfronts, Shutters and Signage: Design Guidance for Tewkesbury Borough Supplementary Planning Document which Members were asked to adopt. The report also asked that authority be delegated to the Head of Development Services to make any necessary final minor amendments to the document in order for it to be published in final form.

81.2 The Lead Member for Built Environment explained that the local planning authority may prepare Supplementary Planning Documents (SPDs) to set out more detailed guidance as required. This SPD promoted good shop front and signage design across the Borough and best practice whilst encouraging innovation and design and supporting the historic environment. The SPD would complement the High Street Action Zone scheme within Tewkesbury Town. In line with the regulations, the SPD had been published twice for consultation. No new substantive comments had been received in relation to the second consultation and, accordingly, the Council was asked to adopt the SPD.

81.3 A Member expressed concern about how the guidance could be imposed on shop owners in retrospect and how new owners would know about the SPD before they designed their shop front and signage. In response, the Head of Development Services explained that it would be key to publicise the SPD as widely as possible so everyone was aware of the best practice contained within in. It was the responsibility of the property owner / occupant to ensure they had looked into any guidance that should be followed but, equally, Officers understood how important communication was. The SPD put the 'meat on the bones' of the policies in the Development Plan to ensure people had a full understanding of what was expected and what the Council did and did not want to see in its High Streets. The effect of the SPD would be monitored and owners worked with proactively over the next few months which it was felt was a positive approach. Another Member questioned whether all shopkeepers would be written to about the requirements and whether a certification of appreciation could be provided to those that followed it. The Head of Development Services confirmed this was not the intention as that approach would

be extremely resource intensive and costly to the Council; however, she would be working with the Council's Communications team to ensure the right messages were sent out, and with Town and Parish Councils to spread the word to as many people as possible. The SPD was not meant to deter businesses but to make the High Streets more attractive. National chains did have their own branding but were usually able to change that in line with local guidelines so it was not something that would discourage a retailer from opening in a particular place.

81.4 In respect of the number of shopfronts which were currently not compliant, the Head of Development Services advised this was not information she had to hand but she was aware of several enforcement cases across the Borough. She reiterated that the SPD set out what the Council considered to be acceptable. A Member welcomed the document and thanked Officers for the level of detail that it contained; she was of the view that the Council needed to aim high to bring tourists in.

81.5 Upon being proposed and seconded, it was

- RESOLVED**
1. That the Shopfronts, Shutters and Signage: Design Guidance for Tewkesbury Borough Supplementary Planning Document be **ADOPTED**.
 2. That authority be delegated to the Head of Development Services to make any necessary final minor amendments to the document in order for it to be published in final form.

CL.82 TEWKESBURY BOROUGH HERITAGE STRATEGY

82.1 The report of the Interim Planning Policy Manager, circulated at Pages No. 122-147, attached the draft Tewkesbury Heritage Strategy which Members were asked to adopt. The report also asked that authority be delegated to the Head of Development Services to make any necessary minor amendments to the draft document in order for it to be published in final form.

82.2 The Lead Member for Built Environment advised that the Strategy had been drafted to reflect the rich cultural heritage of the Borough and its implementation had been encouraged by Historic England when it had provided its comments on the Borough Plan. The Council had statutory duties and powers and an action plan for future initiatives and the strategy reflected those duties. The initial draft of the strategy had been considered by the Executive Committee in September 2021 and public consultation had been held between September and October 2021 with a wide range of organisations being asked to comment. The responses received were detailed at Appendix 2 to the report and, in accordance with the Executive Committee's resolution that subject to there being no substantive comments raised during the consultation, the Council was asked to adopt the Heritage Strategy.

82.3 A Member noted that Healings Mill in Tewkesbury was in a terrible condition and he questioned whether there was anything in the strategy which would enable the building to be saved/developed. In response, the Conservation Officer confirmed that the strategy recognised there was an issue with the building and it was an objective to do something to address that. The Council had to work with private owners and they were looking at taking some funds from the Heritage Action Zone to address some of the issues. Another Member indicated that she had been a Member of the Council since 2011 and Healings Mill had been in a state of disrepair since before that. She questioned how long the Council could go on dealing with owners who were perfectly happy to let the building fall further into disrepair without doing anything about it – it was her view that the time for talking had passed. The Head of Development Services reassured the Council that conversations were ongoing with the existing owners and there were options being considered.

82.4 A Member referred to point 10 at Page No. 134 and questioned whether what was

written was actually what was meant as it seemed to infer that the perceived threat of climate change would produce lower temperatures, but her understanding was that it was generally accepted that climate change would increase temperatures. In response, a Member felt it would be more accurate to refer to 'extremes of temperatures' and the Head of Development Services agreed this would be a good amendment. Another Member questioned whether the Church at Stanley Pontlarge, which was a Grade II* listed building, could be included in the Schedule of Ancient Monuments. The Conservation Officer confirmed that Scheduled Ancient Monument status was designated by the Secretary of State not the Council.

82.5 Upon being proposed and seconded, it was

- RESOLVED**
1. That the draft Tewkesbury Borough Heritage Strategy be **ADOPTED**, subject to the amendment of point 10 on Page No. 134, to refer to 'extremes of temperatures'.
 2. That authority be delegated to the Head of Development Services to make any necessary minor amendments to the draft document in order for it to be published in final form.

CL.83 OVERVIEW AND SCRUTINY COMMITTEE ANNUAL REPORT

83.1 Attention was drawn to the Overview and Scrutiny Committee's Annual Report 2021/22, circulated with the Agenda at Pages No. 148-182, which Members were asked to note.

83.2 In the absence of the Chair, the Vice-Chair of the Overview and Scrutiny Committee advised that it had been positive that for the majority of the year Councillors had been able to meet face to face. In terms of the Committee's work programme during the year, it had been comprehensive and varied. It continued to monitor the delivery of the Council Plan and COVID-19 Corporate Recovery Plan, had reviewed the delivery of key strategies such as Economic Development and Tourism, Housing and Homelessness and Workforce Development and considered strategies on the Council's digital approach and social media prior to approval by Executive Committee. It had also received informative presentations from external bodies such as the Citizens' Advice Bureau, Bromford Housing, Severn Trent and Ubico. The Committee would look to build on this even more as it moved into 2022/23.

83.3 On behalf of the Committee, she offered thanks to Councillors David Gray, John Murphy and Jill Smith who kept the Committee updated on the Police and Crime Panel, Gloucestershire Health Overview Scrutiny Committee and the Gloucestershire Economic Growth Scrutiny Committee. Moving forward the Committee was looking to build on its effectiveness and its work programme for next year was shaping up well. She offered her thanks to all Members of the Committee for their sterling work during the year and for all Officers who supported the Committee, in particular the Chief Executive who was due to retire in June – he had been a staunch advocate of the Committee and rarely missed a meeting.

83.4 Accordingly, it was

- RESOLVED** That the Overview and Scrutiny Committee's Annual Report 2021/22 be **NOTED**.

CL.84 SEPARATE BUSINESS

84.1 The Mayor proposed, and it was

RESOLVED That, under Section 100(A)(4) of the Local Government Act 1972, the public be excluded from the meeting for the following items on the grounds that they involve the likely discussion of exempt information as defined in Part 1 of Schedule 12A of the Act.

CL.85 SEPARATE MINUTES

85.1 The separate Minutes of the meeting held on 22 February 2022, copies of which had been circulated, were approved as a correct record and signed by the Mayor.

The meeting closed at 7:40 pm



9 May 2022

Committee	Overview and Scrutiny
Date	Tuesday, 17 May 2022
Time of Meeting	Not before 6:15 pm
Venue	Tewkesbury Borough Council Offices, Severn Room

ALL MEMBERS OF THE COMMITTEE ARE REQUESTED TO ATTEND

Agenda

1. ELECTION OF CHAIR

To elect a Chair for the ensuing Municipal Year.

2. APPOINTMENT OF VICE-CHAIR

To appoint a Vice-Chair for the ensuing Municipal Year.

3. NOMINATION TO GLOUCESTERSHIRE HEALTH OVERVIEW AND SCRUTINY COMMITTEE

To appoint one representative and one reserve to sit on the Gloucestershire Health Overview and Scrutiny Committee for the ensuing Municipal Year.

4. NOMINATION TO GLOUCESTERSHIRE ECONOMIC GROWTH SCRUTINY COMMITTEE

To appoint one representative and one reserve to sit on the Gloucestershire Economic Growth Scrutiny Committee for the ensuing Municipal Year.



9 May 2022

Committee	Audit and Governance Committee
Date	Tuesday, 17 May 2022
Time of Meeting	Not before 6:15 pm
Venue	Tewkesbury Borough Council Offices, Severn Room

ALL MEMBERS OF THE COMMITTEE ARE REQUESTED TO ATTEND

Agenda

1. ELECTION OF CHAIR

To elect a Chair for the ensuing Municipal Year.

2. APPOINTMENT OF VICE-CHAIR

To appoint a Vice-Chair for the ensuing Municipal Year.

9 May 2022

Committee	Planning
Date	Tuesday, 17 May 2022
Time of Meeting	Not before 6:15 pm
Venue	Tewkesbury Borough Council Offices, Severn Room

ALL MEMBERS OF THE COMMITTEE ARE REQUESTED TO ATTEND

Agenda

1. ELECTION OF CHAIR

To elect a Chair for the ensuing Municipal Year.

2. APPOINTMENT OF VICE-CHAIR

To appoint a Vice-Chair for the ensuing Municipal Year.

9 May 2022

Committee	Licensing
Date	Tuesday, 17 May 2022
Time of Meeting	Not before 6:15 pm
Venue	Tewkesbury Borough Council Offices, Severn Room

ALL MEMBERS OF THE COMMITTEE ARE REQUESTED TO ATTEND

Agenda

1. ELECTION OF CHAIR

To elect a Chair for the ensuing Municipal Year.

2. APPOINTMENT OF VICE-CHAIR

To appoint a Vice-Chair for the ensuing Municipal Year.

9 May 2022

Committee	Standards Committee
Date	Tuesday, 17 May 2022
Time of Meeting	Not before 6:15 pm
Venue	Tewkesbury Borough Council Offices, Severn Room

ALL MEMBERS OF THE COMMITTEE ARE REQUESTED TO ATTEND

Agenda

1. ELECTION OF CHAIR

To elect a Chair for the ensuing Municipal Year.

2. APPOINTMENT OF VICE-CHAIR

To appoint a Vice-Chair for the ensuing Municipal Year.

TEWKESBURY BOROUGH COUNCIL

Report to:	Council
Date of Meeting:	17 May 2022
Subject:	Local Heritage List Selection Criteria for Tewkesbury Borough. Supplementary Planning Document
Report of:	Planning Policy Manager
Corporate Lead:	Head of Development Services
Lead Member:	Lead Member for Built Environment
Number of Appendices:	2 (Draft Local Heritage List Selection Criteria for Tewkesbury Borough Supplementary Planning Document & Re-Consultation Statement)

Executive Summary:

As part of a national initiative funded by the Department for Levelling Up, Housing and Communities, a draft Local Heritage List Selection Criteria for Supplementary Planning Document (SPD) has been prepared for Tewkesbury Borough. The purpose of the SPD is to establish a robust and standardised procedure for nominating non-designated heritage assets to be included onto the “Local List”. The significance of any such heritage assets on the Local List is required to be taken into account in determining planning applications.

In line with statutory procedures, two rounds of public consultation have been undertaken on the draft SPD and a related Consultation Statement following the resolutions of Executive Committee on 17 November 2021 and 2 March 2022 respectively. At the latter meeting, Members resolved to recommend to Council that the SPD be formally adopted, subject to no substantive comments being made during the final consultation.

The latter consultation ran for a four-week period between Friday 4 March 2022 and Monday 4 April 2022. No substantive comments were received which would merit any further amendment to the draft SPD and it is therefore now being recommended that it be formally adopted by Council.

Recommendation:

- 1. That Members NOTE that no substantive comments were received in response to public consultation on the draft Supplementary Planning Document: Local Heritage List Selection Criteria for Tewkesbury Borough and the related Consultation Statement;**
- 2. That the draft SPD be ADOPTED and take immediate effect in accordance with the resolution of Executive Committee on 2 March 2022; and**
- 3. That authority be DELEGATED to the Head of Development Services to make any necessary final corrections and minor amendments to the draft SPD to enable the document to be published in final form.**

Reasons for Recommendation:

To adopt the SPD with immediate effect in accordance with the recommendation of Executive Committee of 2 March 2022.

Resource Implications:

Resource implication on Officer time to conduct the consultation, review responses and make amendments as appropriate.

Legal Implications:

The preparation of an SPD is not a statutory requirement, but a decision for each local planning authority based upon demands for further information to assist in the delivery of sustainable development and to provide further guidance on policies within the Development Plan. An SPD cannot in itself establish planning policy; it must be consistent with national and local planning policies. Before a local planning authority can adopt an SPD, it must carry out formal public consultation, followed by the provision of a Consultation Statement setting out who was consulted in the preparation of the SPD; a summary of the issues raised; and how those issues have been addressed. This must then be consulted on along with the amended SPD. The Draft SPD can then be put forward for adoption. Draft SPDs must also be subject to consideration by the LPA (in consultation with statutory bodies) as to whether the subject matter is likely to require preparation of a formal Strategic Environmental Assessment or Habitats Regulations Assessment. Once adopted, the SPD will be a material consideration in the determination of planning applications.

Risk Management Implications:

There is no statutory requirement to prepare SPDs. However, it is considered important that Tewkesbury Borough Council has appropriate planning guidance for Local Heritage List Selection Criteria. This coincides with the DLUHC (formerly MHCLG) funding to develop a Local Heritage List as supported by Historic England. The scheme has enabled the recruitment of an officer to set up and test the procedures for the development and maintenance of Local Heritage List Selection Criteria and produce a Local Heritage List. It is therefore important to maximise the additional resources available to develop a Local Heritage List and the Selection Criteria SPD to support this.

Performance Management Follow-up:

Subject to the adoption of the SPD, the effectiveness of the SPD and the policies and guidance contained within will be monitored by the Heritage Engagement Officer.

Environmental Implications:

The SPD contains further detail and advice in relation to the emerging Joint Core Strategy and Tewkesbury Borough Plan policies on assessing non-designated heritage assets. The specific objective of the Draft Selection Criteria for Tewkesbury Borough SPD is to identify and highlight locally important non-designated heritage assets within Tewkesbury Borough's historic environment.

1.0 INTRODUCTION/BACKGROUND

- 1.1** A Local Heritage List consists of a list of undesignated heritage assets, which have special local architectural or historic interest and contribute to the character of a place. A Local Heritage List provides information on the location of these assets and what it is about them that is significant. In 2019, MHCLG announced it would support the development of local heritage lists across the country. This national campaign has provided £1.5 million to 22 counties for this purpose. In Gloucestershire, Gloucester City Council and Tewkesbury Borough Council have been selected as part of this campaign to involve local communities in listing non-designated buildings, green spaces, and other non-designated heritage assets as part of the planning process.
- 1.2** The purpose of this draft Local Heritage List Selection Criteria for Tewkesbury Borough SPD is to establish a robust and standardised procedure for nominating assets onto a Local Heritage List. The draft SPD therefore includes guidance on identifying the historic, archaeological, or architectural value of a non-designated heritage asset. It also outlines nomination categories and the general principles of selection.
- 1.3** The creation by local planning authorities of such an SPD is considered best practice by Historic England and DLUHC in accordance with the National Planning Policy Framework. Tewkesbury Borough Council's recently adopted Local Heritage Strategy identifies a Local Heritage List within its Action Plan. Policy HER5 of the emerging Tewkesbury Borough Plan which concerns Locally Important Heritage Assets also stipulates the importance of a Local Heritage List. The draft SPD highlights the relevant statutory and local policies pertaining to the creation of a Local Heritage List.
- 1.4** The publication of the draft SPD runs in tandem with the creation of a Local Heritage List for Tewkesbury Borough. Thus, the draft Local Heritage List Selection Criteria for Tewkesbury Borough SPD enables Tewkesbury Borough Council to test the nomination process and provides evidence for the robustness of the selection process.

2.0 ADOPTION OF THE SUPPLEMENTARY PLANNING DOCUMENT

- 2.1** In line with statutory Regulations, and the resolution of Executive Committee on 17 November 2021, public consultation was undertaken on the draft SPD between December 2021 and January 2022. Subsequently, at its meeting of 2 March 2022, Executive Committee considered the responses received and authorised further public consultation to be undertaken on an amended version of the SPD, together with a Consultation Statement detailing how the Council had taken consultees' comments into account. In addition, Executive Committee resolved to recommend to Council that the SPD be formally adopted, subject to no substantive comments being raised by any parties during the second consultation.
- 2.2** The second consultation ran for a four-week period between Friday 4 March 2022 and Monday 4 April 2022. Over 165 organisations and individuals, including Parish Councils, neighbouring local authorities, Gloucestershire County Council and statutory consultees were invited to comment on the draft SPD and the consultation statement.

2.3 A total of five responses were received from statutory consultees on the Draft SPD. No substantive comments were raised which would merit any further amendment to the draft SPD and these responses are recorded in an updated “Re-Consultation Statement” attached as Appendix 2 to this report. Furthermore, relevant statutory consultees (Natural England, the Environment Agency and Historic England) have separately confirmed that they see no reason to challenge the Council’s view that neither a formal Strategic Environmental Assessment nor a Habitats Regulations Assessment are required to be carried out.

2.4 Accordingly, it is now being recommended that the SPD be formally adopted by Council.

2.5 Members are also being requested to delegate authority to the Head of Development Services to make any necessary final corrections and minor amendments prior to publication. These would need to include minor revisions to the section titled: “*Creating a Heritage List*” on page 3 of the draft SPD. As currently drafted, that section is not sufficiently clear that the Council’s Constitution delegates responsibility for all Local Heritage List matters to the Head of Development Services. For the avoidance of doubt, therefore, references in the draft SPD to the roles of the Lead Member for the Built Environment and the informal panel should be updated to clarify that these are advisory, and intended to enable the Head of Development Services to make well-informed decisions.

3.0 OTHER OPTIONS CONSIDERED

3.1 None.

4.0 CONSULTATION

4.1 As set out within the report.

5.0 RELEVANT COUNCIL POLICIES/STRATEGIES

5.1 Joint Core Strategy Policy SD8 - Historic Environment.

Draft Tewkesbury Borough Plan (2011-2031) Policy HER5 - Locally Important Heritage Assets.

Tewkesbury Borough Council Draft Heritage Strategy August 2021.

6.0 RELEVANT GOVERNMENT POLICIES

6.1 National Planning Policy Framework.

7.0 RESOURCE IMPLICATIONS (Human/Property)

7.1 Resource implication on officer time to conduct the consultation, review responses and make any amendments as appropriate.

8.0 SUSTAINABILITY IMPLICATIONS (Social/Community Safety/Cultural/ Economic/ Environment)

8.1 The preparation of the Draft Local Heritage List Selection Criteria for Tewkesbury Borough SPD provides a rare opportunity to develop a standardised method of assessing non-designated heritage assets of local importance. In turn, the selection criteria will provide officers, historic societies, and members of the public the means to register non-designated heritage assets of local importance. This will increase awareness of locally important heritage assets in the built environment with regards to planning and development. It is also an opportunity for local people and institutions to celebrate what makes Tewkesbury Borough special and locally distinctive.

9.0 IMPACT UPON (Value For Money/Equalities/E-Government/Human Rights/Health And Safety)

9.1 None.

10.0 RELATED DECISIONS AND ANY OTHER RELEVANT FACTS

10.1 Executive Committee – 17 November 2021 and 2 March 2022.

Background Papers: None.

Contact Officer: Heritage Engagement Officer Tel: 01684 272277
Email: nana.pierre@tewesbury.gov.uk

Appendices:

1. Draft Local Heritage List Selection Criteria for Tewkesbury Borough Supplementary Planning Document.
2. Re-Consultation Statement for Draft Local Heritage List Selection Criteria for Tewkesbury Borough Supplementary Planning Document.



DRAFT COPY

Local Heritage List
Selection Criteria for Tewkesbury Borough

Supplementary Planning Document



Contents

Introduction	1	Nomination Categories	7
Why are Tewkesbury Borough Council		The Need for Evidence	7
Creating a Local Heritage List?	1	Contact	7
What is a Local Heritage List?	2		
Development Plan Policies	2		
Policy SD8 - Historic Environment	2		
Draft Local Plan Policy HER5:			
Locally Important Heritage Assets	3		
Creating a Local Heritage List	3		
Selection Criteria and Principles	3		
Architectural Interest	3		
Historical Interest	4		
Archaeological Interest	4		
General Principles of Selection	4		
Aesthetic Merits	4		
Age and Rarity	5		
Design and Landscape Merit	5		
Evidential Merit	5		
Group Value	5		
Intactness	6		
Landmark Qualities	6		
Social and Communal Value	6		

Heritage Asset: A building, monument, site, place, area or landscape identified as having a degree of significance meriting consideration in planning decisions, because of its heritage interest. It includes designated heritage assets and assets identified by the local planning authority (including local listing). (NPPF, MHCLG, 2021)

Local Heritage List Selection Criteria

Introduction

Tewkesbury Borough has a unique and rich heritage formed by historic buildings, street patterns, archaeological remains, landscape and other physical remnants of its past. It spans parts of the Cotswolds and the Severn Vale including the historic abbey towns of Tewkesbury and Winchcombe. Its strength is the diversity of built heritage and landscapes, and its history involves everything from the Neolithic burial site, Belas Knap, to the battle of Tewkesbury 1471. Its cultural heritage defines much of what is locally distinctive about Tewkesbury Borough and provides a sense of place for local people, while also attracting visitors far and wide. This has wide reaching implications on the image of the borough, its economy, tourism, health and wellbeing.

Tewkesbury borough has a rich legacy of designated heritage assets including Listed Buildings, Conservation Areas, Scheduled Monuments, Registered Parks and Gardens and a Registered Battlefield. However, not all heritage assets are recognised or protected. Many such heritage assets will be of local interest but may not fulfil the principles of selection to become designated heritage assets of national importance. As such Tewkesbury Borough Council is establishing a Local Heritage List. This document sets out the criteria by which the Council will assess whether heritage assets of local interest should be included on the Local Heritage List. Recognition on the list will mean

that as a non- designated heritage asset, the asset's conservation will be a material consideration of planning proposals that affect them.

Why are Tewkesbury Borough Council creating a Local Heritage List?

The Local Heritage List provides an opportunity for a community and a local authority to jointly identify heritage assets that are valued as a distinctive element of the local historic environment, contributing to its character and appearance and local interest but are not otherwise recognised or protected.

It provides clarity on the location and significance of the assets so that the desirability of their conservation and enhancement can be taken into account.

The Local Heritage List also aims to provide the basis for a positive strategy for the conservation and enjoyment of the historic environment, including heritage assets most at risk through neglect, decay or other threats.



Cemetery, Winchcombe



Cider press, Bishop's Cleeve

What is a Local Heritage List?

The Local Heritage List identifies those undesignated heritage assets, which have special local architectural or historic interest and contribute to the character of Tewkesbury Borough. A Local Heritage List provides information on the location of these assets and what it is about them that is significant.

The National Planning Policy Framework (NPPF) states that local planning authorities should give consideration to undesignated heritage assets:

“The effect of an application on the significance of a non-designated heritage asset should be taken into account in determining the application. In weighing applications that directly or indirectly affect non-designated heritage assets, a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset.”. (Para 203, NPPF, MHCLG, 2021)

It also goes on to identify that this provides an opportunity to discover unidentified heritage assets in the process, which may form part of the historic environment record.

The significance of a heritage asset can be wider than the traditional focus on historic, architectural interest, character and appearance.

Assets may also gain their significance from economic, social and environmental factors, which may include culture, social history, patterns of settlement and local figures.

Local heritage assets are not included in the national list of buildings of special architectural or historic interest and therefore are not protected by statutory designations. Buildings, structures and archaeological sites or parks and gardens included in the Local Heritage List will be given special consideration in the planning process, when decisions are made on development proposals, which affect them.

Development Plan Policies

The adopted Joint Core Strategy 2017 has been produced in partnership between Tewkesbury Borough Council, Cheltenham Borough Council and Gloucester City Council and sets out the strategic policies for all three areas. Policy SD8 in the Joint Core Strategy concerns the historic environment: The Local Plan for Tewkesbury Borough Council sits beneath the Joint Core Strategy and provides smaller site allocations and development management policies. The emerging Tewkesbury Borough Plan is currently in examination, and adoption is expected in Spring 2022. Local Plan Policy HER5 concerns Locally Important Heritage Assets.

Policy SD8 - Historic Environment

1 The built, natural and cultural heritage of Tewkesbury Borough, Cheltenham Town, Gloucester City, smaller historic settlements and the wider countryside will continue to be valued and promoted for their important

contribution to local identity, quality of life and the economy.

- 2 Development should make a positive contribution to local character and distinctiveness, having regard to valued and distinctive elements of the historic environment.
- 3 Designated and undesignated heritage assets and their settings will be conserved and enhanced as appropriate to their significance, and for their important contribution to local character, distinctiveness and sense of place. Consideration will also be given to the contribution made by heritage assets to supporting sustainable communities and the local economy. Development should aim to sustain and enhance the significance of heritage assets and put them to viable uses consistent with their conservation whilst improving accessibility where appropriate.
- 4 Proposals that will secure the future conservation and maintenance of heritage assets and their settings that are at risk through neglect, decay or other threats will be encouraged. Proposals that will bring vacant or derelict heritage assets back into appropriate use will also be encouraged.
- 5 Development proposals at Strategic Allocations must have regard to the findings and recommendations of the JCS Historic Environment Assessment (or any subsequent

revision) demonstrating that the potential impacts on heritage assets and appropriate mitigation measures have been assessed.

Draft Local Plan Policy HER5: Locally Important Heritage Assets

Locally Important Heritage Assets will be conserved having regard to the significance of the asset and its contribution to the historic character of the area. Proposals affecting a Locally Important Heritage Asset and/or its setting will be expected to sustain or enhance the character, appearance and significance of the asset. Proposals that seek the preservation and/or enhancement of these assets will be encouraged.

Historically important groups of farm buildings will be protected from proposals for destructive development or demolition.

Creating a Local Heritage List

The Local Heritage List is a means for a community and a local authority to jointly identify heritage assets that are valued as distinctive elements of the local historic environment. The Local Heritage List is an ongoing process and will evolve as more entries are added into the future.

There are a number of ways in which the adopted selection criteria can be used to assess heritage assets for inclusion on the Local Heritage List.

In some cases, heritage assets will be identified by officers as part of the planning process and will be agreed with the Lead Council Member for the Built Environment for inclusion on the Local Heritage List.

Nominations for the Local Heritage List may also be submitted by Parish Councils, local groups or members of the community. These nominations will be assessed by an informal panel which will comprise of attendees from the local community, Tewkesbury Borough Council and the Lead Council Member for the Built Environment.

Selection Criteria and Principles

'Local Heritage Listing: Historic England Advice Note 7' (Second Edition) 2021 by Historic England sets out what to consider when developing local selection criteria.

The following proposed selection criteria are based upon the criteria identified in Historic England's guide and are organised under the general headings of **historical interest**, **architectural interest** and **archaeological interest**.

Architectural Interest

Heritage assets which are locally important for the interest of their architectural design, decoration, materials or craftsmanship. These include locally important examples of particular asset types, which demonstrate good design qualities including form, proportions, attention to detail, innovation and articulation. The building or structure should be a well-executed example of a particular architectural style and contribute to Tewkesbury Borough's local character. Whether historic or contemporary, this criterion relates to well-executed examples of architecture, landscaping, engineering, artisanship, or artistry.



Cottage, Ashleworth

Local Heritage List Selection Criteria

Historical Interest

Heritage assets which illustrate important aspects of Tewkesbury Borough's social, economic, cultural, industrial, religious, or military history. These include buildings and other structures, which have a close historical association with locally important people, families or events. These assets may be representative of a particular phase of Tewkesbury Borough's history; including those with communal, spiritual, cultural or artistic importance. More contemporary examples may be considered as having historical interest if their association to locally important people families or events will derive increased historical value over time.



Wheelwright's furnace, Bishops Cleeve

Archaeological Interest

Heritage assets of archaeological interest can take the form of structural remains, earthwork monuments, archaeological features or deposits. These may be remains that help explain Tewkesbury Borough's past or contribute to a sense place. These may date from very early prehistory through to relatively recent sites, for example structures associated with World War Two.



Roman Villa, Great Witcombe

For inclusion on the Local List, heritage assets must be of architectural, historical or archaeological interest. It is possible that heritage assets may meet more than one of these criteria.

General Principles of Selection:

- Aesthetic merits
- Age and rarity
- Designed landscape merit

- Evidential value
- Group value
- Intactness (state of originality)
- Landmark qualities
- Social and communal value

The following guidance defines the selection criteria and principles used to review the Tewkesbury Borough (Council) Local Heritage List, using local examples to illustrate each criterion.

General Principles of Selection

Aesthetic Merits

The appearance of an asset is an important consideration in the selection process. This includes assets which reflect local traditions of design, craftsmanship and materials. The asset may be highly decorative, or of plain form and detailing, but should have aesthetic appeal. Selection may consider the wider contribution of the building, structure or group to the local townscape, as well as parks and gardens.



Dean Farm, Bishop's Cleeve

Age and Rarity

The older an asset is and the fewer surviving examples of its type, the more likely it is to have local interest. Most buildings or assets in original or largely unaltered condition which date from before 1840 are included on the national list. The newer the heritage asset is, the greater the need to justify its inclusion, although there is no age-related cut-off date. The rarer the heritage asset, the more valuable it is.



Shakespeare-Hart Gravestone (1831), Tewkesbury

Design and Landscape Merit

This refers to gardens, parks or landscaped grounds, which have been designed and create a special environment for the enjoyment of outdoor spaces. They often contain key buildings or structures, which form focal points within the landscape.



View from Cleeve Hill

Evidential Merit

Historic buildings, landscapes and archaeological sites all have the potential for further investigation and research. The evidence they contain has the potential to advance our understanding of the past at a local, regional or national level.



Military defences, Wignoor Farm, Stoke Orchard

Group Value

Certain buildings or structures are part of a larger group of similarly designed buildings or structures, which together create a distinctive local environment. Examples include houses in a terrace, different buildings in an estate designed by the same architect which share common design features, a range of buildings in a similar architectural style, and buildings which use the same palette of locally distinctive materials



Terraced Housing, Tewkesbury

Intactness

(State of Originality) A building's architectural and historic interest may have been devalued via cumulative intervention and inappropriate repairs. The more intact and 'complete' a building is the greater likelihood it is to be considered for local listing.



Alms Houses, Tewkesbury

Landmark Qualities

Assets which, due to their scale or location, stand out positively in their surroundings or contribute to the visual amenity locally. They create visual interest and contribute to the local townscape due to their scale and location. Their position might be on a corner plot where they act as a focal point in the street scene or on a site where they can be seen in longer views.



Alderton War Memorial

Social and Communal Value

Buildings, sites or spaces, which have associations with local social or economic activities, notable persons, events, traditions, practices or wider history. They are often perceived as a source of local identity, distinctiveness, social interaction or coherence. Such properties may be based on intangible aspects of heritage such as the 'collective memory' of a place.



Metal Bridge, Tewkesbury

Local Heritage List Selection Criteria

Nomination Categories

The following nomination categories include a wide range of heritage assets, which might be considered for local listing:

- Agricultural buildings, including farmhouses and barns.
- Archaeological sites and monuments.
- Civic and other public buildings, including libraries, police stations and banks.
- Commercial and industrial buildings, including offices, shopping parades, shopfronts, pubs, hotels and industrial premises, including workshops.
- Community centres and meeting rooms, including church halls.
- Cultural and entertainment, including cinemas and theatres.
- Domestic/residential, including detached, semi-detached and terraced houses and flatted development. Includes both private and public housing.
- Educational buildings, including schools and colleges.
- Graveyard, cemetery and funerary structures, including monuments, statues, tombstones and mausolea.
- Health and welfare buildings, including clinics and hospitals.
- Industrial features and structures, including bridges.
- Leisure/sports/recreational buildings, including swimming pools, sports pavilions, and clubhouses.
- Military structures, including war memorials and wartime defences

- Municipal Park buildings and structures, including seating and shelters.
- National utilities and communications structures, including those associated with gas, electricity and water.
- Places of worship, including churches and chapels, synagogues, temples and mosques.
- Public art, including sculpture.
- Public parks, gardens and other open spaces.
- Street furniture, including distance markers, drinking fountains, horse and cattle troughs, pillar boxes, phone boxes, walls, railings, gates and paving
- Transport-related structures including bus, rail station



Metal Bridge, Norton

The Need for Evidence

It is important to ensure that the inclusion of an asset in the Local Heritage List is based on robust evidence demonstrating its significance. The information gathered on each asset will provide key baseline data on the location and significance.

Photographs taken during the survey will provide a record of each item for future reference and support the illustration of the document.

All surveys undertaken should be fully completed as the information gathered and recorded will be used to support the case for inclusion in the local list.

Local Heritage Listing: Historic England Advice Note 7 (Second Edition, 2021) [Local Heritage Listing: Identifying and Conserving Local Heritage \(historicengland.org.uk\)](https://www.historicengland.org.uk)

Contact

Nana Pierre – Heritage Engagement Officer

Email: nana.pierre@teWKesbury.gov.uk

Phone: 01684 272277

DRAFT COPY

Tewkesbury Borough Council

Draft Local Heritage List Selection Criteria for Tewkesbury Borough Supplementary Planning Document

Re-Consultation Statement

April 2022



Tewkesbury
Borough Council

1. Purpose and Background

- 1.1. This statement sets out details of the consultation on the consultation statement and Draft Local Heritage List SPD. The statement has been produced in accordance with regulation 12 of the Town and Country Planning (Local Planning) (England) Regulations 2012. The regulation states that, before adoption of a supplementary planning document, the local planning authority must prepare a statement setting out:
 - the persons the local planning authority consulted when preparing the supplementary planning document
 - a summary of the main issues raised by those persons
 - how those issues have been addressed in the supplementary planning document.
- 1.2. The Council has prepared its own Statement of Community Involvement (SCI) (2013) to show how it will involve the community in its plan and policy making process. This can be viewed on the Council's web site at <https://www.tewkesbury.gov.uk/local-plan>.
- 1.3. The purpose of the Draft Local Heritage List Selection Criteria for Tewkesbury Borough SPD is to provide guidance to residents and Tewkesbury Borough Council on nominating local heritage assets. The intention is to promote good practice when deciding what unlisted local heritage assets go on a Local Heritage List.
- 1.4. The guidance underpins policies SD8 of the Gloucester, Cheltenham, and Tewkesbury Joint Core Strategy (2017), Policy HER5 of the emerging Tewkesbury Borough Plan (2011-2031) and other related policies.

2. Consultation Process

- 2.1. The re-consultation on the Consultation Statement ran for a 4-week period between Friday 4th March 2022 and Monday 4 April 2022.
- 2.2. Over 165 organisations and individuals were written to inform them of consultation and invite comments on the draft SPD. Contacts were taken from the existing Tewkesbury Borough Plan consultation database as those who have been involved in, or have an interest in, the plan making process in Tewkesbury. This includes all Parish Councils in the Borough, neighbouring local authorities, Gloucestershire County Council, as well as the following statutory consultees:
 - Environment Agency
 - Lead Local Flood Authority
 - Historic England
 - Sport England
 - Marine Management Organisation
 - Thames Water
 - Severn Trent
 - Highways England
 - Network Rail

2.3. In line with the Council's SCI the SPD following the initial consultation, the re-consultation consultation statement was made available for viewing in the following ways:

- Electronically on the Tewkesbury Borough Council website (<https://www.tewkesbury.gov.uk/local-plan>)

3. Consultation Responses

3.1. A total of 5 responses were received from statutory consultees confirming they had no substantive comments on the SPD.

3.2. A summary table of these issues, and the Council's response, is provided in the table below:

Summary of Response	Response in SPD
Statutory consultees have made clarified they have no further comments to make on the consultation statement or SPD	It has been noted that no responses are necessary within the SPD
General advice has been given to recognise the importance of green infrastructure, biodiversity enhancement and landscape enhancement.	Not applicable to this specific document

TEWKESBURY BOROUGH COUNCIL

Report to:	Council
Date of Meeting:	17 May 2022
Subject:	Community Governance Review 2021/22– Final Recommendations
Report of:	Community Governance Review Working Group
Corporate Lead:	Corporate Director
Lead Member:	Lead Member for Corporate Governance
Number of Appendices:	One

Executive Summary:

At its meeting on 2 June 2021, the Executive Committee resolved to carry out a Boroughwide Community Governance Review and agreed that a Working Group of seven Members would be formed to undertake the detailed work and make a final recommendation to Council.

The draft recommendations of the Working Group were considered and endorsed by the Executive Committee at its meeting on 5 January 2022 and, following further consultation, Members are now asked to agree the final recommendations which have been put forward by the Working Group.

Recommendation:

That Council RESOLVES to:

1. **approve the final recommendations in relation to each Parish/Town Council within the Borough of Tewkesbury as set out at Appendix 1;**
2. **authorise the Corporate Director to:**
 - a. **request the Local Government Boundary Commission for England (LGBCE) to make related alteration orders to change Borough Wards and County Divisions to reflect the changes made to Parish Boundaries including those Parishes protected as part of the last review forming part of the Tewkesbury (Electoral Changes) Order 2018; and**
 - b. **subject to receiving the necessary consents from the Local Government Boundary Commission for England, make a Reorganisation of Community Governance Order to implement the changes agreed by Council.**

Reasons for Recommendation:

It is nearly 20 years since the last Parish Review was undertaken and changes as a result of the Tewkesbury (Electoral Changes) Order 2018, together with extensive development in the Borough, necessitate a review, to ensure that the arrangements meet the needs of the community.

Resource Implications:

There are no financial implications arising directly from this report. The separation of Wormington from Dumbleton to become a Parish Meeting will require additional officer support but it is anticipated that this can be achieved within existing officer resource.

Legal Implications:

The review follows a statutory process which includes consultation at each stage.

Risk Management Implications:

In order for the changes to be implemented in time for the Borough and Parish elections in May 2023, the LGBCE need to receive requests for protected Parishes and consequential Borough and County changes in June. Any changes to the final recommendations of the Working Group will require further consultation and will result in this deadline not being met.

Performance Management Follow-up:

Following approval of the final recommendations, they will, subject to approval by the LGBCE as appropriate, be implemented by the making of a Community Governance Order.

Environmental Implications:

Not applicable.

1.0 INTRODUCTION/BACKGROUND

- 1.1** Community Governance Reviews provide the opportunity for Principal Councils to review and make changes to community governance within their areas and enables strong, clearly defined boundaries to be put into place, which reflect local identities and facilitate effective and convenient local government. The guidance on Community Governance Reviews states that it is good practice for a Principal Council to consider conducting a review every 10-15 years as well as in circumstances where there has been significant new housing development.
- 1.2** The last full review of Parish arrangements took place in 2002/03 following the Borough of Tewkesbury (Electoral Changes) Order 2001 which had the effect of creating a number of anomalies between Borough and Parish Wards.
- 1.3** At the time of the last review, the relevant legislation was contained within the Local Government and Rating Act 1997 and the power to implement a review rested with the then Office of the Deputy Prime Minister. The Local Government and Public Involvement in Health Act 2007 devolved the power to take decisions about matters such as the creation of Parishes and their electoral arrangements to local authorities.

1.4 Councils have the responsibility to undertake Community Governance Reviews and are able to decide whether to give effect to recommendations made in those reviews save that any consequential recommendations for related alterations to the electoral areas of Principal Councils require approval of, and implementation by, the LGBCE. In addition, any Parish electoral arrangements that had previously been included in an LGBCE review are protected and require the consent of the LGBCE before any Order implementing changes can be made. For Tewkesbury Borough this affects changes in the Parishes of Bishop's Cleeve, Brockworth, Churchdown and Tewkesbury. Any proposed changes to those four areas would require consent from the LGBCE before any order implementing the outcome of the Community Governance Review could be made. If consent is granted by the Commission, the Council can then request an alteration to deal with any consequential impact on Borough Wards. In relation to consequential changes to Borough Ward boundaries, the Commission would wish to see that specific consultation had been undertaken on Ward/Division boundaries as well as the Parish boundaries themselves. The Commission can only accept or reject all of the requested related alterations. Accordingly, if there are changes to Ward boundaries which are likely to have a significant impact on the electoral equality of the affected Borough Wards, the Commission may not support these.

2.0 THE PROCESS

2.1 At its meeting on 2 June 2021, the Executive Committee agreed to commence a Boroughwide Community Governance Review and to establish a Working Group of seven Members to undertake the detailed work.

2.2 The membership of the Community Governance Review Working Group is set out below:

Councillor Blackwell
Councillor Bocking (Chair)
Councillor Gore
Councillor Jordan
Councillor Murphy
Councillor Ockelton
Councillor Sztymiak

2.3 There is a requirement to consult both those local government electors in the area under review, and other bodies which appear to have an interest in the review such as the County Council and existing Parish Councils. Any representations received must be taken into account as part of the review.

The steps undertaken in this case included:

- Interested parties were informed of the Review, its subject matter and time limit for making representations.
- All representations were considered.
- The Working Group prepared draft recommendations for approval by the Executive Committee for consultation.

- 2.4** Notification of the Community Governance Review and the initial consultation period for submission of representations/comments was provided to the following persons/organisations:
- MPs, County and Borough Councillors.
 - Political Parties.
 - Parish Clerks/Parish Meeting Chairs.
 - Gloucestershire County Council.
 - Gloucestershire Association of Parish and Town Councils (GAPTC).
 - Two members of the public, following previous communication.
 - Tewkesbury Borough Council's Community Development Officers.
 - Website and social media.
- 2.5** The initial consultation stage took place between 15 June 2021 and 15 September 2021. During that period, 23 submissions were received from Parish/Town Councils and Parish Meetings within Tewkesbury Borough; one submission was received from a Parish Council from within Cheltenham Borough; one submission was received from another organisation and 19 from members of the public/local residents. These were considered by the Working Group at its meeting on 19 November 2021. At that meeting, the Working Group was also advised of the Council's scale of representation, existing Parish Ward electorate figures (as at the June 2021 electoral register) and maps which highlighted the submission proposals where possible. At that meeting, Members were also provided with the Council approved maps which had been prepared for the Borough Boundary Review 2017/18 and were included within the submission made to the LGBCE. Whilst they did not contain any electorate, the LGBCE had indicated the areas were outside of its remit and could therefore not make any decision on them; as such, these could be considered by the Working Group as part of the Community Governance Review should it so wish.
- 2.6** Following the initial consultation stage of the review, and subsequent analysis of submissions received to the initial consultation, the Working Group prepared its draft recommendations at its meeting on 9 December 2021 and those were endorsed by the Council's Executive Committee at its meeting on 5 January 2022.
- 2.7** Notification of the draft recommendations and details of the consultation period for submissions to be made on those draft recommendations was provided to the following persons/organisations:
- MPs, County and Borough Councillors.
 - Political Parties.
 - Parish Clerks/Parish Meeting Chairs.
 - Gloucestershire County Council.
 - Gloucestershire Association of Parish and Town Councils (GAPTC).
 - Persons who made submissions during the initial consultation period.
 - Website and social media.
 - Article in Tewkesbury Borough News sent to all households.

- 2.8** The Working Group met again on 26 January 2022 to agree its final draft report which was consulted upon from 3 February to 31 March 2022.
- 2.9** The Working Group met on 29 April 2022 to consider the submissions from the consultation and determine its final recommendations for Council consideration. The Working Group was advised that 10 submissions had been received from Parish/Town Councils/Parish Meetings; and 68 from members of the public, local residents and organisations. A petition with 135 signatories had also been received. Members considered the draft recommendations against the submissions received and agreed the final recommendations as attached to the report at Appendix 1.
- 3.0 CONCLUSION AND NEXT STEPS**
- 3.1** This has proved to be a major and beneficial exercise addressing a number of Parish matters that have been under discussion for many years. By formally considering the issues and reaching decisions in line with the Guidance, the Council has met the expectations laid down in the Local Government and Public Involvement in Health Act 2007.
- 3.2** As advised previously, the LGBCE has indicated that, to achieve implementation by May 2023 (to coincide with the next Borough and Parish elections), the Commission needs the Council's recommendations in June 2022. If those timescales are not met, the changes will not be implemented in time for the 2023 elections and will either have to wait until 2027 or take place on the new boundaries outside of the normal election cycle.
- 3.3** Once the final recommendations have been approved, there are several steps that the Council must take in order to implement the recommendations. These include depositing copies of the reorganisation order which needs to be drawn up to give effect to the decisions. It must also publish maps and set out the reasons for the decisions taken as part of the review. A number of organisations will also need to be informed that the order has been made including:
- a) the Director General of Ordnance Survey; and
 - e) any other principal council whose area the order relates to (in this case, Gloucestershire County Council).
- 3.4** All residents whose property has been affected by a Parish boundary change will be notified in writing.
- 3.5** If the consequential alterations are agreed by the LGBCE, the proposals will come into force at the May 2023 Borough and Parish Council elections and will apply to the electoral register published on the 1 December 2022.
- 4.0 OTHER OPTIONS CONSIDERED**
- 4.1** All options considered were consulted upon with a variety of parties including all Members both at the initial and draft recommendation stage. Any additions, changes etc. would be subject to further consultation and could not be included as part of this review.
- 5.0 CONSULTATION**
- 5.1** As set out in the body of the report.

- 6.0 RELEVANT COUNCIL POLICIES/STRATEGIES**
- 6.1 None.
- 7.0 RELEVANT GOVERNMENT POLICIES**
- 7.1 None.
- 8.0 RESOURCE IMPLICATIONS (Human/Property)**
- 8.1 None.
- 9.0 SUSTAINABILITY IMPLICATIONS (Social/Community Safety/Cultural/ Economic/ Environment)**
- 9.1 None.
- 10.0 IMPACT UPON (Value For Money/Equalities/E-Government/Human Rights/Health And Safety)**
- 10.1 None.
- 11.0 RELATED DECISIONS AND ANY OTHER RELEVANT FACTS**
- 11.1 Executive Committee – 2 June 2021.
Executive Committee – 5 January 2022.

Background Papers: The Local Government Boundary Commission for England – Guidance on Community Governance Reviews.

The Local Government and Public Involvement in Health Act 2007.

Contact Officer: Head of Democratic Services Tel: 01684 272021
Email: lin.obrien@tewkesbury.gov.uk

Appendices: 1. Parish Boundary Review – Final Recommendations Report.

Tewkesbury Borough Council Parish Boundary Review



Appendix 1
Final Recommendations
May 2022

- 1.0 **Ashchurch and Wheatpieces**
- 1.1 **First stage consultation**
- 1.1.1 Ashchurch Rural Parish Council made a submission proposing an increase to the number of Parish Councillors and alteration of parish boundaries to include the majority of the properties in the development known as 'The Meadows', currently within the Wheatpieces Parish (save for the properties being built on land next to the school). Changes were sought to create clarity for residents where some homes are within Ashchurch Rural Parish and neighbouring ones are within Wheatpieces Parish, and with consideration for further development along Rudge Lane.
- 1.1.2 The submission requested an increase in Parish Councillors by two; increasing from seven to nine, reflecting the increase in parishioners into the parish.
- 1.1.3 The proposal put forward by Ashchurch Rural Parish Council was contrary to the views received from Wheatpieces Parish Council and a household of The Meadows development. Electoral administrators were also aware that other residents at The Meadows had previously expressed the view that the Meadows should be part of the Wheatpieces Parish (although had not submitted representations during the initial consultation stage of this Review).
- 1.1.4 Wheatpieces Parish Council made a submission proposing an extension of the Parish boundary to include the new Bloor Homes development adjacent to the Wheatpieces estate known as The Meadows, based on the fact that residents on this estate looked to Wheatpieces to provide community facilities and there was no cohesion or identity with rural Ashchurch.
- 1.1.5 One household made a submission supporting an extension to the Wheatpieces Parish boundary to include the new housing development known as The Meadows.
- 1.2 **Draft recommendations**
- 1.2.1 It was recommended that the boundary for Wheatpieces Parish be extended to take in land/properties forming part of The Meadows development, running along Rudgeway Lane, west along the existing boundary line of Ashchurch Rural Parish and north following the River Swilgate (again reflecting the existing Ashchurch Rural Parish boundary).
- 1.2.2 The Community Governance Review Working Group ('Working Group') acknowledged that the draft recommendation specifically impacted on the Borough Ward, consent for which would be required from the Local Government Boundary Commission for England (LGBCE) to ensure that Parish and Borough Ward boundaries are coterminous. This was specifically referenced in the draft recommendation consultation process.

- 1.2.3 It was not recommended that the number of Parish Councillors for Ashchurch Rural Parish Council be increased, as the draft recommendation, referred to in paragraph 1.2.1, proposed to reduce the electorate for Ashchurch Rural Parish to a level that reflects the existing number of Parish Councillors as provided in the Council's current scale of representation.
- 1.3 **Second stage consultation**
- 1.3.1 Support for the draft recommendations was received from Wheatpieces Parish Council and a household of The Meadows development.
- 1.3.2 Ashchurch Rural Parish Council's submission acknowledged the proximity of The Meadows to the existing Wheatpieces estate, and confusion for the residents with neighbouring homes being in a different parish, however, considered The Meadows a distinct separate housing area that they wished to retain. In addition, the Parish Council, whilst not supporting the extension to the Wheatpieces, suggested that a further piece of land to the right of The Meadows may end up with a housing estate with a boundary line running through it and therefore should transfer wholly to one parish.
- 1.3.3 Ashchurch Rural Parish Council also indicated that retaining The Meadows provided for an electorate that supported their earlier request for additional Councillor representation for Ashchurch Rural Parish.
- 1.4 **Final recommendations**
- 1.4.1 The Working Group maintained that to meet the aims of the community governance review as regards reflecting the identities and interests of the residents of The Meadows and for effective and convenient local government for that community, their draft recommendation was the right way forward. As there was no development scheduled on the additional piece of land referred to by Ashchurch Rural Parish Council, there was no support for any change in respect of this area of land.
- 1.4.2 It was noted that, whilst their recommendation would affect the Borough Wards of Isbourne and Tewkesbury East, there was no impact on the County Division.

- 1.4.3 It is **RECOMMENDED** that the following community governance and electoral arrangements be approved:
- a) The boundary between the Parishes of Ashchurch Rural and Wheatpieces is redrawn so the boundary for Wheatpieces Parish be extended to include the land/properties forming part of The Meadows development, running along Rudgeway Lane, west along the existing boundary line of Ashchurch Rural Parish and north following the River Swilgate as shown on Map 1. This would involve the transfer of approximately 182 properties (with an electorate of 289) in The Meadows development from the Parishes of Ashchurch Rural to Wheatpieces.
 - b) A request to the LGBCE be made to amend the boundaries of the Borough Wards of Isbourne and Tewkesbury East to be coterminous with the new parish boundaries.
- 2.0 **Badgeworth and Shurdington**
- 2.1 **First stage consultation**
- 2.1.1 Badgeworth Parish Council had no comments or suggestions to submit to the first stage consultation.
- 2.1.2 Submissions were received from Up Hatherley Parish Council and two residents of that parish, proposing to return to the boundary position pre-1991; transfer of parts of land currently within Badgeworth Parish and Shurdington Parish to Up Hatherley Parish (Cheltenham Borough).
- 2.2 **Draft recommendations**
- 2.2.1 The first stage consultation proposals received related to the transfer of particular parts of Badgeworth and Shurdington Parishes from Tewkesbury Borough to a Parish within Cheltenham Borough. As this was outside of the terms of reference of the Community Governance Review which related to changes within the boundaries of the Borough of Tewkesbury, no action could be taken.
- 2.3 **Second stage consultation**
- 2.3.1 No responses were received in relation at the second stage consultation.
- 2.4 **Final recommendations**
- 2.4.1 In view of paragraph 2.2.1 no recommendations for change were proposed.
- 3.0 **Bishops Cleeve and Gotherington**
- 3.1 **First stage consultation**
- 3.1.1 Bishops Cleeve Parish Council's submission proposed an alteration of parish boundaries to include the site for the proposed primary school, and land to the north of the current Cleevelands development and opposite the proposed school site.

3.2 **Draft recommendations**

3.2.1 The Working Group did not support this proposal as it considered that, although it is possible that the proposed primary school may support a greater number of families residing in Bishops Cleeve than those families in surrounding areas, schools serve areas not limited by parish boundaries and therefore felt there was insufficient justification to extend the boundaries of Bishops Cleeve Parish.

3.2.2 In addition to the above, the Working Group considered that the existing Parish boundary had a strong definable line running along Dean Brook which provided effective and convenient governance within Gotherington Parish.

3.2.3 The Working Group recommended no changes to the existing boundaries between the Parishes of Bishops Cleeve and Gotherington.

3.3 **Second stage consultation**

3.3.1 Submissions were received from Gotherington Parish Council and Bishops Cleeve Parish Council.

3.3.2 Gotherington Parish Council supported the draft recommendation outlining that it was important for the Parish to retain its individual characteristics separate from Bishops Cleeve and that the strategic gap in development was retained as open farmland.

3.3.3 Bishops Cleeve Parish Council opposed the draft recommendation outlining that it was not a pre-requisite for parish boundaries to have a strong physical boundary and, in addition, it considered that future development on land north of the current parish boundary with Gotherington Parish would utilise facilities provided (financially and managed) by Bishops Cleeve Parish and financial infrastructure payments should be made to the Parish Council providing those facilities. In terms of the site for the proposed primary school, the Parish Council maintained the school would be used by children almost entirely residing in Bishops Cleeve and that this should form part of the community that the pupils came from as there is no physical/tangible link with Gotherington Parish.

3.4 **Final recommendations**

3.4.1 After further consideration by the Working Group, it was agreed that, for the reasons set out in paragraphs 3.2.1 and 3.2.2, no changes be made to the existing boundaries between Bishops Cleeve Parish and Gotherington Parish.

3.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**
a) **No changes be made to the existing boundaries between the Parishes of Bishops Cleeve and Gotherington.**

- 4.0 **Brockworth and Hucclecote**
- 4.1 **First stage consultation**
- 4.1.1 Brockworth Parish Council's submission proposed i) the removal of all internal parish warding, ii) an increase of Parish Councillors by four; increasing from seventeen to twenty-one, reflecting the current electorate and increase in population from new housing development in the Parish and iii) the future creation of a separate Parish Council for the area known as 'Coopers Edge', currently falling within Brockworth, Hucclecote and Upton St Leonards Parishes (Stroud District).
- 4.1.2 Hucclecote Parish Council's views and suggestions for 'Coopers Edge', included firm, clear and timebound steps to establish a Coopers Edge Parish Council embracing the areas of the development currently covered by Hucclecote, Brockworth and Upton St Leonards (Stroud District) Parish Councils but in the interim, the creation of a new Coopers Edge Parish Council from those parts of the development that are currently located within both Brockworth Parish and Hucclecote Parish.
- 4.2 **Draft recommendations**
- 4.2.1 The Working Group acknowledged the preferred option of Brockworth and Hucclecote Parish Councils to form a Coopers Edge Parish Council covering areas within the Borough and in Stroud District but this was outside the remit of the review as it involved an area that is not within Tewkesbury Borough Council's area.
- 4.2.2 The Working Group considered three options and the consequential impact of each; i) create a Coopers Edge Parish Council from the two areas in Hucclecote and Brockworth Parishes, ii) creation of a Coopers Edge Ward in either of the current Hucclecote Parish or Brockworth Parish, and iii) retain existing arrangements.
- 4.2.3 A draft recommendation was made for no changes to the boundaries of Brockworth and Hucclecote Parish Councils in respect of the areas of Coopers Edge represented within those parishes, as it was felt there was insufficient community identity to create a Parish Council made up of those two areas only, particularly as the community facilities serving the residents are all located within Upton St Leonards (Stroud District) and there was no physical connection between the remaining areas of Coopers Edge in each of the Parishes. The Working Group was however keen to stress support for a separate Coopers Edge Parish Council should a Principal Area Review take place in the future or Local Government re-organisation that would facilitate all three areas of Coopers Edge being incorporated in one Parish Council including the area currently included in Stroud District Council.
- 4.2.4 In addition, it was recommended that no action be taken to remove all internal parish warding from Brockworth Parish, particularly as the current warding was introduced in 2018 by the LGBCE Review and was coterminous with the Borough Wards and would now require LGBCE consent to alter.

- 4.2.5 A recommendation was made to increase the number of Parish Councillors for Brockworth Parish Council from seventeen to twenty-one, as per the Council's current scale of representation.
- 4.3 **Second stage consultation**
- 4.3.1 Submissions were received from Brockworth Parish Council, Hucclecote Parish Council, Coopers Edge Trust and two members of the public.
- 4.3.2 Brockworth Parish Council supported the recommendation to consider in the future the creation of a new Parish Council to serve the Coopers Edge area and to increase the number of Councillors serving on Brockworth Parish Council.
- 4.3.3 All other submissions received opposed the recommendation made in relation to Coopers Edge, outlining that there was sufficient community identity to create a Coopers Edge Parish Council from the areas within Tewkesbury Borough as residents did not relate to, or identify with, either Brockworth or Hucclecote Parishes.
- 4.4 **Final recommendations**
- 4.4.1 The Working Group discussed the submissions at length and although recognised the issues raised and the disconnection felt by the community, it could not recommend the creation of a Coopers Edge Parish Council comprising areas within Brockworth and Hucclecote areas as there was no physical connection between the two areas in the Borough and all of the community facilities were located in Stroud District Council. It was felt that currently representation for the areas of Coopers Edge should be accommodated on the respective Parish Councils, pending a Principal Area Review or Local Government re-organisation that may occur in the next five to ten years although there was no certainty that this would happen at all or within the indicative timescale.
- 4.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**
- a) **No changes be made to the boundaries of the Parish Councils of Brockworth and Hucclecote in respect of the areas of Coopers Edge situated within those parishes.**
 - b) **No action be taken to remove all internal parish warding from Brockworth Parish Council.**
 - c) **The number of Parish Councillors for Brockworth Parish be increased to twenty-one in accordance with the scale of representation.**
- 5.0 **Dumbleton**
- 5.1 **First stage consultation**
- 5.1.1 Submissions were received from Dumbleton Parish Council and also on behalf of residents of Wormington.
- 5.1.2 Dumbleton Parish Council indicated that it would like to see no changes.

- 5.1.3 The submission on behalf of the residents of Wormington outlined the desire for Wormington to have governance of its own matters, particularly as it was felt they were two distinct communities and did not feel that their interests were represented by Dumbleton Parish Council.
- 5.2 **Draft recommendations**
- 5.2.1 The Working Group considered options to i) retain the status quo, ii) continue with Dumbleton Parish Council as present with a recommendation to change its electoral arrangements by the creation of new parish warding, and iii) create a Parish Meeting/Parish Council for a defined area of Wormington.
- 5.2.2 It was recommended to create a separate Parish Meeting to serve the residents of Wormington resulting in the abolition of the current Dumbleton Parish Council and creation of a new Parish Council for Dumbleton (excluding the area to form a new Wormington Parish Meeting).
- 5.2.3 On the basis of the recommendation in paragraph 5.2.2, it was also recommended that the number of Parish Councillors for the new Dumbleton Parish Council be in accordance with the Council's scale of representation.
- 5.3 **Second stage consultation**
- 5.3.1 45 submissions were received; 38 of which supported the draft recommendations and 7 opposed the draft recommendations.
- 5.3.2 Submissions in support were received from members of the public, Friends of St Katherine's Church, Trustees of Wormington Village Society and Dumbleton Parish Council. In general, similar comments were received outlining a current lack of support and effective response to wishes/needs of the villagers of Wormington by Dumbleton Parish Council, a desire for the transfer of land adjacent to the Church to Wormington Parish Meeting to enable residents to decide on any future plans for the land for the benefit of the residents, the likelihood of more fully engaged residents from Wormington should the draft recommendation be approved.
- 5.3.3 Generally, the submissions opposing the draft recommendations expressed a confidence in Dumbleton Parish Council, lack of factual information around finances and governance of the proposed Parish Meeting, concern that the recommendation had been made to cut Dumbleton Parish Council out of progressing the village hall project.
- 5.4 **Final recommendations**
- 5.4.1 It was acknowledged that there was support for, and some opposition to, the draft recommendations, although on balance more support was received to split Dumbleton and Wormington and that this view was shared by Dumbleton Parish Council.
- 5.4.2 The Working Group maintained that, in an attempt to achieve community effectiveness, identity and cohesion it be recommended to create a separate Parish Meeting to serve the residents of Wormington.

- 5.4.3 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**
- a) **creation of a separate Parish Meeting to serve the residents of Wormington resulting in the abolition of the current Dumbleton Parish Council and creation of a new Parish Council for Dumbleton (excluding the area to form a new Wormington Parish Meeting) as shown on Map 2.**
 - b) **The number of Councillors for the new Parish Council for Dumbleton be five in accordance with the scale of representation.**
- 6.0 **Longford, Innsworth and Sandhurst**
- 6.1 **First stage consultation**
- 6.1.1 The first stage consultation raised two areas for review, i) Longford Parish/Innsworth Parish and ii) Longford Parish/Sandhurst Parish, as detailed in paragraphs 6.1.2 and 6.1.4.
- 6.1.2 Longford Parish Council's submission proposed altering the parish boundaries between Longford Parish and Innsworth Parish to the A40 and Horsbere Brook to take in the new development in this area in its entirety.
- 6.1.3 Thirteen households also made submissions sharing the same view as the Parish Council to include the new development within Longford Parish, currently within the Innsworth Parish. The reasons included no physical infrastructure to enter/exit Innsworth directly from the new build development/estate, the polling station in Longford is a short walk away but currently the allocated polling station is in Innsworth and is long walk or drive, local activity engagement falls within Longford.
- 6.1.4 The submission concerning Longford Parish/Sandhurst was received from one household proposing the area known as 'Walham' be included within Sandhurst Parish, as it was considered those residents do not currently identify with Longford Parish.
- 6.2 **Draft recommendations**
- 6.2.1 In respect of the Longford Parish/Innsworth Parish proposal, the Working Group considered the overwhelming support from residents as to community identity and cohesion in common with the community of Longford, the proximity of the new development to Longford and there being no physical link/access into Innsworth from Longford. It was considered that effective and convenient community governance would be better provided by Longford Parish Council and therefore recommended an extension to the Longford Parish boundary to run along clearly definable boundaries; A40 and Horsbere Brook.

6.2.2 In respect of the Longford Parish/Sandhurst Parish proposal, it was recommended to transfer the land between the A40 and the existing Longford Parish boundary comprising the community of Walham. It was acknowledged that as the draft recommendation would specifically impact on the Borough Ward, should the recommendation become final, consent would be required from the Local Government Boundary Commission for England (LGBCE) to ensure that Parish and Borough Ward boundaries were coterminous.

6.3 **Second stage consultation**

6.3.1 The majority of second stage consultation submissions opposed the draft recommendations made in relation to the Longford Parish/Sandhurst Parish proposal, including a submission from Sandhurst Parish Council, 18 submissions from members of the public and a petition containing 135 signatories.

6.3.2 In summary the reasons were:

- the area of Walham being closer to Longford,
- there being an historical current boundary which follows a natural boundary,
- there being no ties between the residents of Walham and Sandhurst,
- the draft recommendation offered no greater community identity for the residents of Walham,
- that there was a physical disconnect between Sandhurst and Walham during periods of flooding,
- Sandhurst is a rural community lacking facilities/amenities to accommodate additional numbers but Longford had resources and infrastructure to support the community of Walham.

6.3.3 An alternative proposal was received from one household to transfer a smaller area of land located between the north west of the existing Longford Parish boundary and the adjoining current Sandhurst Parish comprising five properties, outlining the area as separate from and having little in common with urban Longford.

6.4 **Final recommendations**

6.4.1 In respect of the Longford Parish/Innsworth Parish proposal, the Working Group recommended the inclusion of the new development into Longford Parish extending the current boundary to run along clearly definable boundaries; A40 and Horsbere Brook.

6.4.2 In respect of the Longford Parish/Sandhurst Parish draft recommendation at paragraph 6.2.2, in view of the overwhelming opposition to transfer the area of Walham from Longford Parish to Sandhurst Parish and as the draft recommendation required implementation by the LGBCE there was a need to highlight that it had community support, the Working Group recommended that, other than in respect of paragraph 6.4.1, no alterations be made to the boundaries of the Parishes for Longford and Sandhurst.

6.4.3 In respect of the recommendation at paragraph 6.3.3, as the proposal received was from one household only and there was a strong boundary already in place, the Working Group recommended no alterations be made to the boundaries of the Parishes for Longford and Sandhurst.

6.4.4 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**

- a) **The boundary between Innsworth Parish and Longford Parish be amended to transfer the area comprising the new development currently in Innsworth Parish to Longford Parish extending the current boundary to run along clearly definable boundaries; A40 and Horsbere Brook, as shown on Map 3. This would involve the transfer of approximately 305 properties (with an electorate of 491) from Innsworth Parish to Longford Parish.**
- b) **Other than a) above, no alterations are made to the boundaries of the Parishes for Longford and Sandhurst.**

7.0 **Maisemore**

7.1 **First stage consultation**

7.1.1 Maisemore Parish Council's submission proposed tidying up the parish boundaries in an attempt to deal with boundary anomalies between the parishes of Maisemore and Highnam along the River Leadon and to regularise boundary anomalies between land within Maisemore Parish and neighbouring Hartpury Parish (Forest of Dean District).

7.2 **Draft recommendations**

7.2.1 Part of the submission included land falling within Forest of Dean District. As this area of land was outside of the terms of reference of this Community Governance Review, which related to changes within the boundaries of the Borough of Tewkesbury, no action could be taken. However, the proposals that could be dealt with identified strong boundaries following the River Leadon and had no impact on the number of electorate for either Maisemore Parish or Highnam Parish and it was recommended to approve and alter the boundaries, in accordance with the proposals made by Maisemore Parish Council.

7.3 **Second stage consultation**

7.3.1 Highnam Parish Council's submission indicated that it had no objection to the draft recommendations.

7.4 **Final recommendations**

7.4.1 The Working Group are in support of tidying up current boundary anomalies, in accordance with the submission received from Maisemore Parish Council.

7.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**

- a) **the boundaries are altered between the parishes of Maisemore and Highnam along the River Leadon to tidy up boundary anomalies, in accordance with the submission received from Maisemore Parish Council, as shown on Map 4.**

8.0 **Northway and Ashchurch**

8.1 **First stage consultation**

8.1.1 Northway Parish Council's submission proposed an amendment to the boundary to include land to the east of the existing boundary to the highway; B4079 (retaining the M5 as the west boundary, the brook as the north boundary and the A46 as the south boundary), outlining that this would provide for a strong, clearly defined boundary reflecting local identities and facilitates effective and convenient local government, the creation of cohesion between two proposed new developments, the likelihood of residents of the proposed new developments to use existing facilities in Northway Parish.

8.2 **Draft recommendations**

8.2.1 The proposal by Northway Parish Council sought to extend the existing boundary to incorporate land currently forming part of Ashchurch Rural Parish, and was positioned between the current Northway Parish boundary and the highway; B4079. Although the land currently forms Ashchurch MOD/Army Base containing very few electorate, it is possible that over time this land could be an area of significant development; however, community cohesion between the existing Northway community and any new development was considered unlikely. The Working Group felt that the railway line acted as a physical barrier likely to impact on community cohesion in the future and currently provides for a strong definable boundary separating the existing Northway community and the land to the east of Northway Parish which may be the subject of major development in the future.

8.2.2 It was recommended that no changes be made to the existing boundaries for the Parish of Northway.

8.3 **Second stage consultation**

8.3.1 No submissions were received at the second stage consultation.

8.4 **Final recommendations**

8.4.1 The Working Group maintains its draft recommendation that no changes be made to the existing boundaries for the Parish of Northway.

8.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**

- a) **No changes be made to the boundaries between the Parish Councils of Northway and Ashchurch Rural.**

9.0 **Stanway and Toddington**

9.1 **First stage consultation**

9.1.1 Toddington Parish Council's submission proposed an increase in the number of Parish Councillors by two; increasing from five to seven, reflecting the increase in parishioners into the parish over the last 40 years and to reduce pressure on too small a number of Councillors, and an alteration of parish boundaries to run along the railway line from Stanway viaduct at the north end, south to the road to Didbrook and out to the highway; B4632 just south of Beecroft (taking in the Station Cottages), contending that residents living the Stow side of the Broadway roundabout consider themselves to live in Toddington and part of that community and infrastructure and services within Toddington Parish are used by local residents.

9.1.2 In view of the submission made by Toddington Parish Council, Stanway Parish Council submitted a proposal seeking changes to the boundary to include houses on the Toddington side of the roundabout (the houses on the Broadway Road and opposite the shop), to increase the size of the already small Stanway Parish.

9.2 **Draft recommendations**

9.2.1 In terms of the proposal by Stanway Parish Council to transfer the houses on the Toddington side of the roundabout (the houses on the Broadway Road and opposite the shop) from Toddington Parish to Stanway Parish, it was considered that the proposal did not offer a strong identifiable boundary or community identity to Stanway Parish.

9.2.2 In terms of the Toddington Parish Council proposal, it was considered that community identity for any new development for parts of the area of land proposed for transfer was likely to be with Toddington rather than Stanway and that the railway line was considered to be a strong definable boundary between both Parishes.

9.2.3 The proposals by Stanway and Toddington Parishes were considered in the round, and to best reflect the identity and interests of existing and future residents it was recommended that land located between the existing Stanway Parish boundary (running along the Broadway Road; B4632) and the railway line (incorporating Toddington Station and Station House), be transferred to Toddington Parish, meaning that Toddington Railway Station be incorporated within Toddington Parish. This would involve the transfer of approximately 24 properties (with an electorate of 46). It was considered that the clearly definable boundary was the railway line extending west to meet the existing Toddington Parish boundaries along the track/driveway to CTI Communications to the north and roadway leading to Didbrook to the south.

9.2.4 As the request for an increase in the number of Councillors did not meet the Council's scale of representation it was recommended that any possible increase in Parish Councillors for Toddington Parish Council be kept under review should further development take place increasing electorate levels.

- 9.3 **Second stage consultation**
- 9.3.1 No submissions were received at the second stage consultation.
- 9.4 **Final recommendations**
- 9.4.1 The Working Group considered its draft recommendations to be the right way forward to reflect community identity.
- 9.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**
- a) **The land located between the existing Stanway Parish boundary (running along the Broadway Road; B4632) and the railway line (incorporating Toddington Station and Station House), be transferred to Toddington Parish with the definable boundary being the railway line extending west to meet the existing Toddington Parish boundaries along the track/driveway to CTI Communications to the north and roadway leading to Didbrook to the south, as shown on Map 5. This would involve the transfer of approximately 24 properties (with an electorate of 46).**
 - b) **No changes be made to increase Councillor representation for Toddington Parish Council in accordance with the scale of representation.**
- 10.0 **Tewkesbury Town**
- 10.1 **First stage consultation**
- 10.1.1 Tewkesbury Town Council's submission outlined that it would be content to see no change at all, however, it did propose an alteration to the town boundaries to include land and properties at the Hoo and former Tredington Hospital site within the Parishes of Deerhurst, Elmstone Hardwicke and Stoke Orchard.
- 10.1.2 The submission also suggested a longer term boundary change consideration to absorb Wheatpieces Parish and Northway Parish within Tewkesbury Town and an increase in Councillors to reflect electorate size.
- 10.2 **Draft recommendations**
- 10.2.1 The submission outlined that the proposal to transfer land to Tewkesbury Town, which currently forms part of three other Parishes; Deerhurst, Elmstone Hardwicke and Stoke Orchard, was based on a view in relation to funding the provision of services for the benefit of the residents at the nearby Odessa mobile home development.
- 10.2.2 Consent from the LGBCE would be required in respect of any changes to Tewkesbury Town's boundary as well as consequential Borough Ward changes.
- 10.2.3 The Working Group considered that although the electorate impact of the proposal would be negligible for each Parish, the question of community identity to Tewkesbury Town was not particularly strong and as such it was recommended that no changes be made to the existing boundaries for the town of Tewkesbury.

- 10.2.4 The longer-term proposals to absorb Wheatpieces Parish and Northway Parish were noted but not considered in any depth in this review.
- 10.3 **Second stage consultation**
- 10.3.1 No submissions were received at the second stage consultation.
- 10.4 **Final recommendations**
- 10.4.1 The Working Group considered that the existing Tewkesbury Town boundary was a strong definable line and that to recommend the transfer of land currently within the Parishes of Deerhurst, Elmstone Hardwicke and Stoke Orchard to Tewkesbury Town would not provide any greater benefit to the residents of the three Parishes in terms of community cohesion and as such it was recommended that no changes are made to the existing boundaries for the Town of Tewkesbury.
- 10.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**
a) **No changes be made to the existing boundaries for the Town of Tewkesbury.**
- 11.0 **Bishops Cleeve and Southam**
- 11.1 **First stage consultation**
- 11.1.1 The review was seen as an opportune time to address the potential to tidy up the boundary between Southam Parish and Bishops Cleeve Parish by incorporating the business park/site of GE Aviation within Bishops Cleeve Parish.
- 11.1.2 Any recommendation in this respect would impact on Borough Wards and would be subject to consent of the LGBCE.
- 11.2 **Draft recommendations**
- 11.2.1 As the proposal does not involve any electorate, provides a strong definable boundary and was considered logical in terms of its location to Bishops Cleeve, it was recommended for the transfer of land incorporating the business park/site of GE Aviation from Southam Parish to Bishops Cleeve Parish.
- 11.3 **Second stage consultation**
- 11.3.1 A submission was received from Southam Parish indicating no objection to the draft recommendation.
- 11.4 **Final recommendations**
- 11.4.1 It is recommended that land (which does not comprise any electorate) included within Southam Parish incorporating the business site/park comprising GE Aviation, be transferred to Bishops Cleeve Parish and integrated within Cleeve Grange Parish Ward, with the highway A435 offering a strong definable boundary.

- 11.4.2 **It is RECOMMENDED that the following community governance and electoral arrangements be approved:**
- a) **To transfer the land included within Southam Parish incorporating the business site/park comprising GE Aviation to Bishops Cleeve Parish and integrate within Cleeve Grange Parish Ward, as shown on Map 6.**
 - b) **A request to the LGBCE be made to amend the boundaries of:**
 - i. **the Borough Wards of Cleeve Hill and Cleeve Grange and**
 - ii. **Winchcombe & Woodmancote and Bishops Cleeve County Divisions**
- to be coterminous with the new parish boundaries.**
- 12.0 **Badgeworth, Brockworth, Churchdown and Innsworth**
- 12.1 **First stage consultation**
- 12.1.1 The review was seen as an opportune time to address the potential to transfer three separate parcels of land currently included within Innsworth Parish, Badgeworth Parish and Brockworth Parish to Churchdown Parish.
- 12.1.2 Proposal 1 for the transfer of land from Innsworth Parish to Churchdown Parish
The land includes government buildings at Elmbridge Court and Gloucester North Community Fire Station but does not currently involve any electorate. The proposed boundary follows an existing stream/brook and was considered logical in terms of its location to Churchdown and particularly the new development taking place on neighbouring land.
- 12.1.3 Proposal 2 for the transfer of land from Badgeworth Parish to Churchdown Parish
The land runs along the M5 abutting the existing Churchdown Parish boundary. The boundary line currently separating Badgeworth Parish and Churchdown Parish straddles the property, Home Farm. The proposal seeks to rectify this, so the full extent of the property is within Churchdown Parish, although there is no impact for the residents of Home Farm in terms of voting as registered electors are currently included within Churchdown Parish. The M5 is considered to be a strong definable boundary and a logical proposal.
- 12.1.4 Proposal 3 for the transfer of land from Brockworth Parish to Hucclecote Parish
The land surrounds the junction/roundabout serving the A417 and M5 and does not involve any electorate. It is considered that instead of the proposal to transfer the land to Churchdown Parish, it actually relates better to Hucclecote Parish, particularly as the Churchdown hill forms a barrier between Churchdown and the land concerned.
- 12.2 **Draft recommendations**
- 12.2.1 It was recommended that the land incorporating government buildings at Elmbridge Court and Gloucester North Community Fire Station be transferred from Innsworth Parish to Churchdown Parish.

- 12.2.2 It was recommended that land running along the M5 abutting the existing Churchdown Parish boundary incorporating the property; Home Farm is transferred from Badgeworth Parish to Churchdown Parish.
- 12.2.3 As the draft recommendations impact on Churchdown Parish and on the Borough Wards of Badgeworth and Churchdown Brookfield with Hucclecote, approval would be subject to consent of the LGBCE to ensure that Parish and Borough Ward boundaries are coterminous. The recommendations do not include any electorate thus having no impact on Borough Ward electorates.
- 12.2.4 It was recommended that land surrounding the junction/roundabout serving the A417 and M5 be transferred from Brockworth Parish to Hucclecote Parish.
- 12.2.5 As the draft recommendation impacts on the existing boundaries of Churchdown Parish approval to transfer to Hucclecote Parish would be subject to the consent of the LGBCE.
- 12.3 **Second stage consultation**
- 12.3.1 Brockworth Parish Council strongly objected to the draft recommendation to transfer land from Brockworth Parish to Hucclecote Parish, as it was anticipated that this land may be developed in the future and considered that it would be a mistake to split responsibility for any newly emerging community across parishes. In addition, the Parish Council outlined that there were no physical links to Hucclecote (now or planned) and the site was bounded on all sides by dual carriageway.
- 12.3.2 Hucclecote Parish Council also opposed the draft recommendation to transfer land from Brockworth to Hucclecote Parish.
- 12.3.3 No submissions were received in respect of the draft recommendations at paragraphs 12.2.1 and 12.2.2.
- 12.4 **Final recommendations**
- 12.4.1 The Working Group recommended their draft recommendations at paragraphs 12.2.1 and 12.2.2, however, in view of the opposition received did not recommend the transfer of land from Brockworth Parish to Hucclecote Parish at paragraph 12.2.4.

- 12.4.2 It is **RECOMMENDED** that the following community governance and electoral arrangements be approved; -
- a) To transfer the land (which does not comprise any electorate) incorporating government buildings at Elmbridge Court and Gloucester North Community Fire Station from Innsworth Parish to Churchdown Parish, as shown on Map 7.
 - b) A request to the LGBCE be made to amend the boundaries of:
 - i. the Borough Wards of Innsworth, Churchdown St. Johns and Churchdown Brookfield with Hucclecote and
 - ii. Highnam and Churchdown County Divisions to be coterminous with the new parish boundaries.
 - c) To transfer the land running along the M5 abutting the existing Churchdown Parish boundary incorporating part of the property; Home Farm, (which currently straddles the Parishes of Badgeworth and Churchdown) from Badgeworth Parish to Churchdown Parish as shown on Map 8. The recommendation has no impact on electorate as the residents of Home Farm are already included within Churchdown Parish.
 - d) A request to the LGBCE be made to amend the boundaries of:
 - i. the Borough Wards of Badgeworth and Churchdown Brookfield with Hucclecote and
 - ii. Brockworth and Churchdown County Divisions to be coterminous with the new parish boundaries.
 - e) There be no transfer of land surrounding the junction/roundabout serving the A417 and M5 from Brockworth Parish to Hucclecote Parish.

13.0 **Wheatpieces and Tewkesbury**

13.1 **First stage consultation**

13.1.1 The review was seen as an opportune time to consider a transfer of land located between the by-pass and the Wheatpieces estate, forming the Nature Reserve, currently within Wheatpieces Parish, to Tewkesbury Town.

13.1.2 It was considered that, although the by-pass would provide a strong definable boundary, the existing boundary running along the River Swilgate worked well and did not necessarily require change. If recommended, the proposal would impact on Borough Wards as Wheatpieces Parish falls within Tewkesbury East.

13.2 **Draft recommendations**

13.2.1 It was recommended that no action be taken to transfer land located between the by-pass and the Wheatpieces estate, forming the Nature Reserve, and that this land should be retained within Wheatpieces Parish.

13.3 **Second stage consultation**

13.3.1 No submissions were received to the second stage consultation.

13.4 **Final recommendations**

13.4.1 The Working Group maintained its recommendation at paragraph 13.2.1.

It is RECOMMENDED that the following community governance and electoral arrangements be approved; -

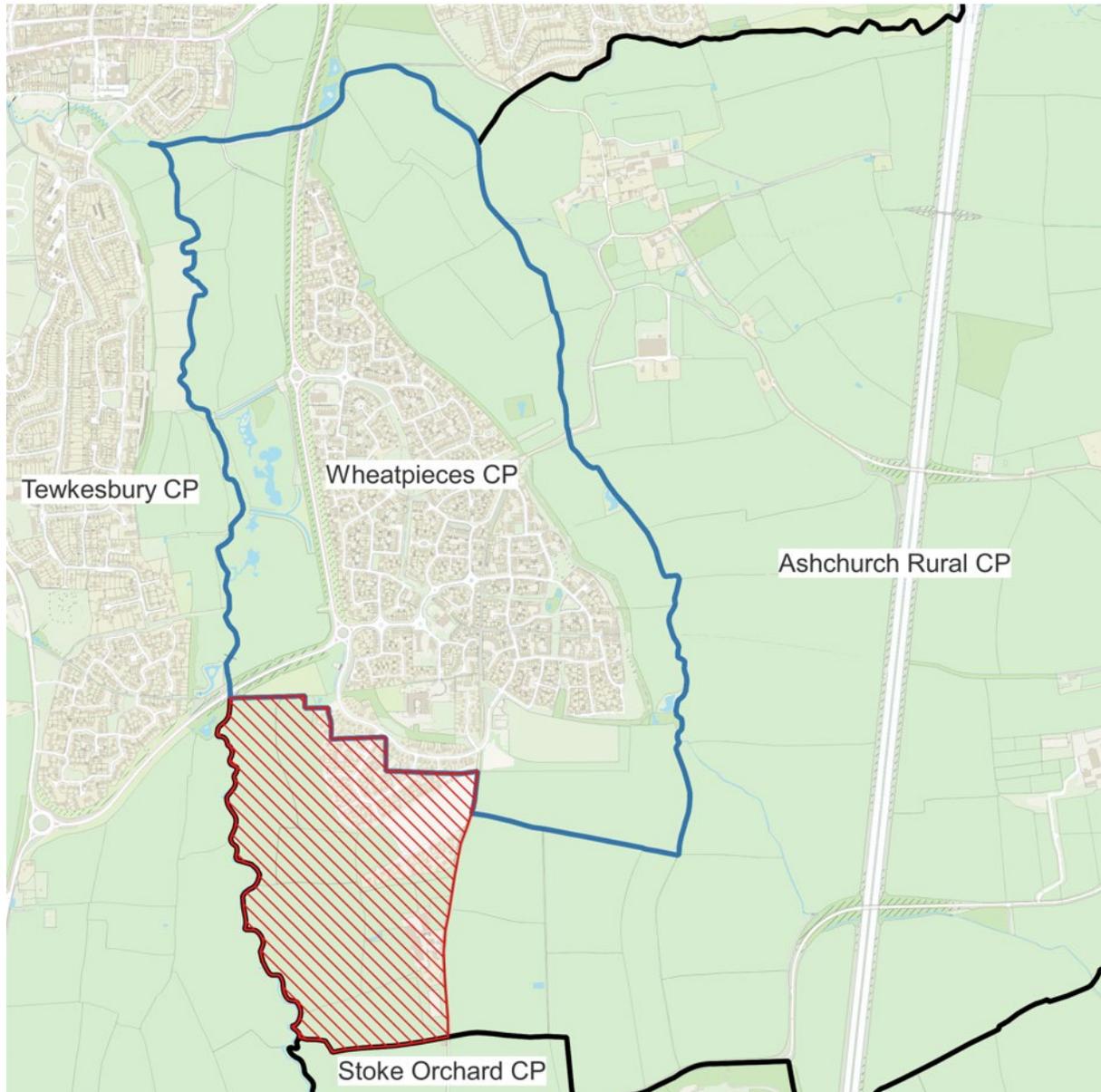
- a. The land located between the by-pass and the Wheatpieces estate, forming the Nature Reserve, be retained within Wheatpieces Parish.**

Map 1

Ashchurch and Wheatpieces

Land edged in blue – existing Wheatpieces Parish

Land hatched in red – land subject to the final recommendation for transfer from Ashchurch Rural Parish to Wheatpieces Parish

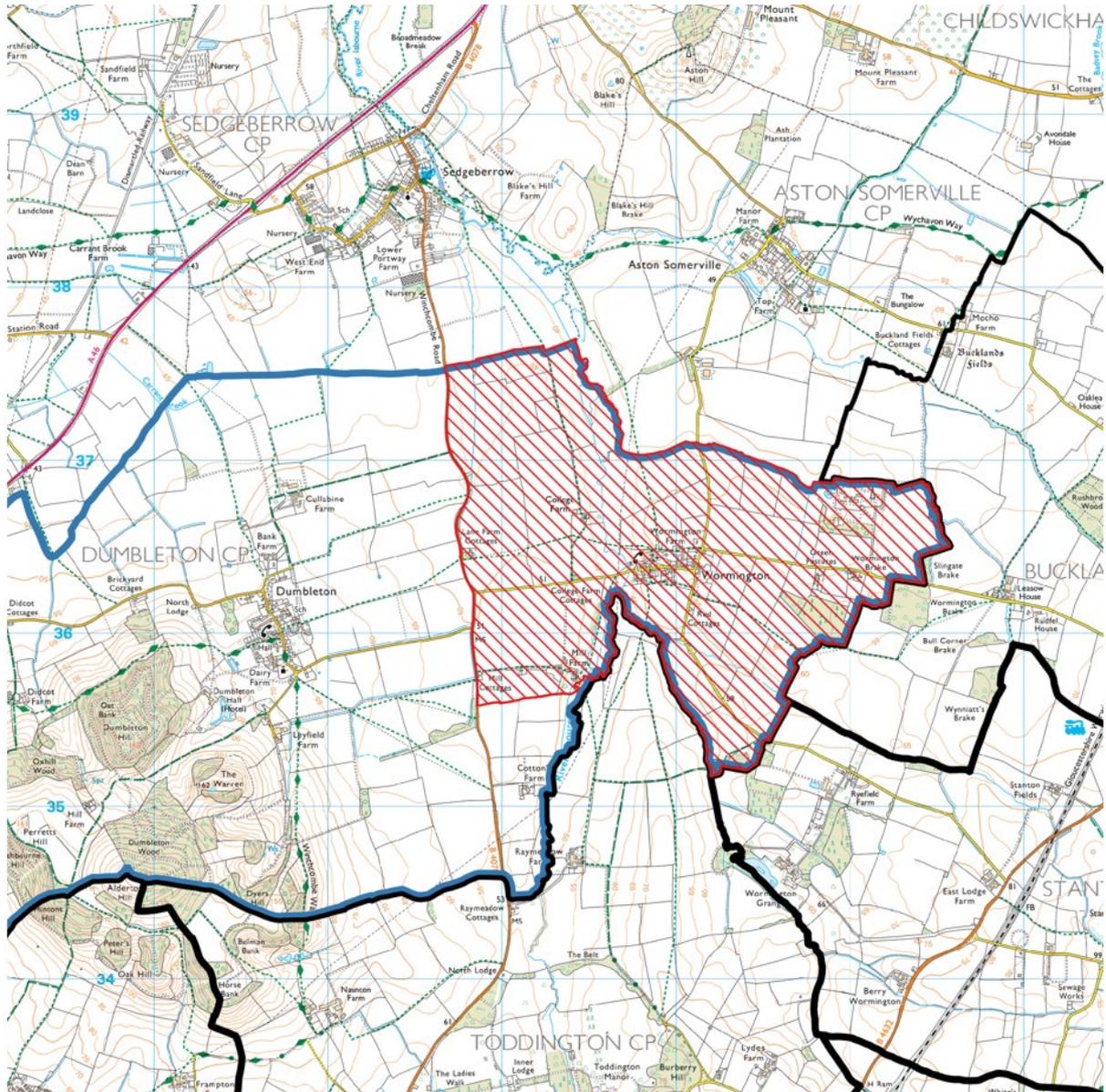


Map 2

Dumbleton

Land edged in blue – existing Dumbleton Parish (part)

Land hatched in red – area to form a new Wormington Parish Meeting in accordance with the final recommendation

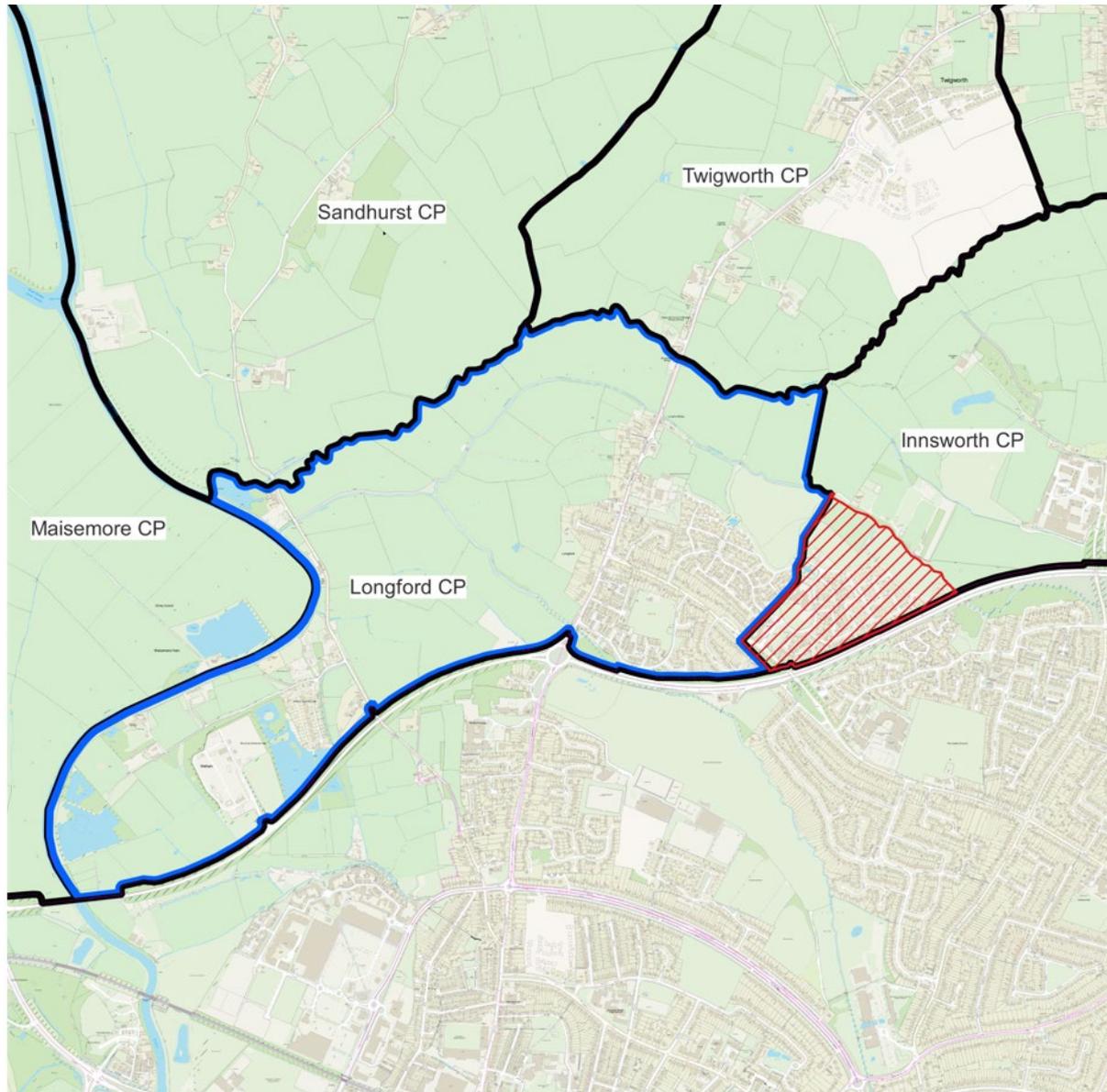


Map 3

Longford and Innsworth

Land edged in blue – existing Longford Parish

Land hatched in red – land subject to the final recommendation for transfer from Innsworth Parish to Longford Parish

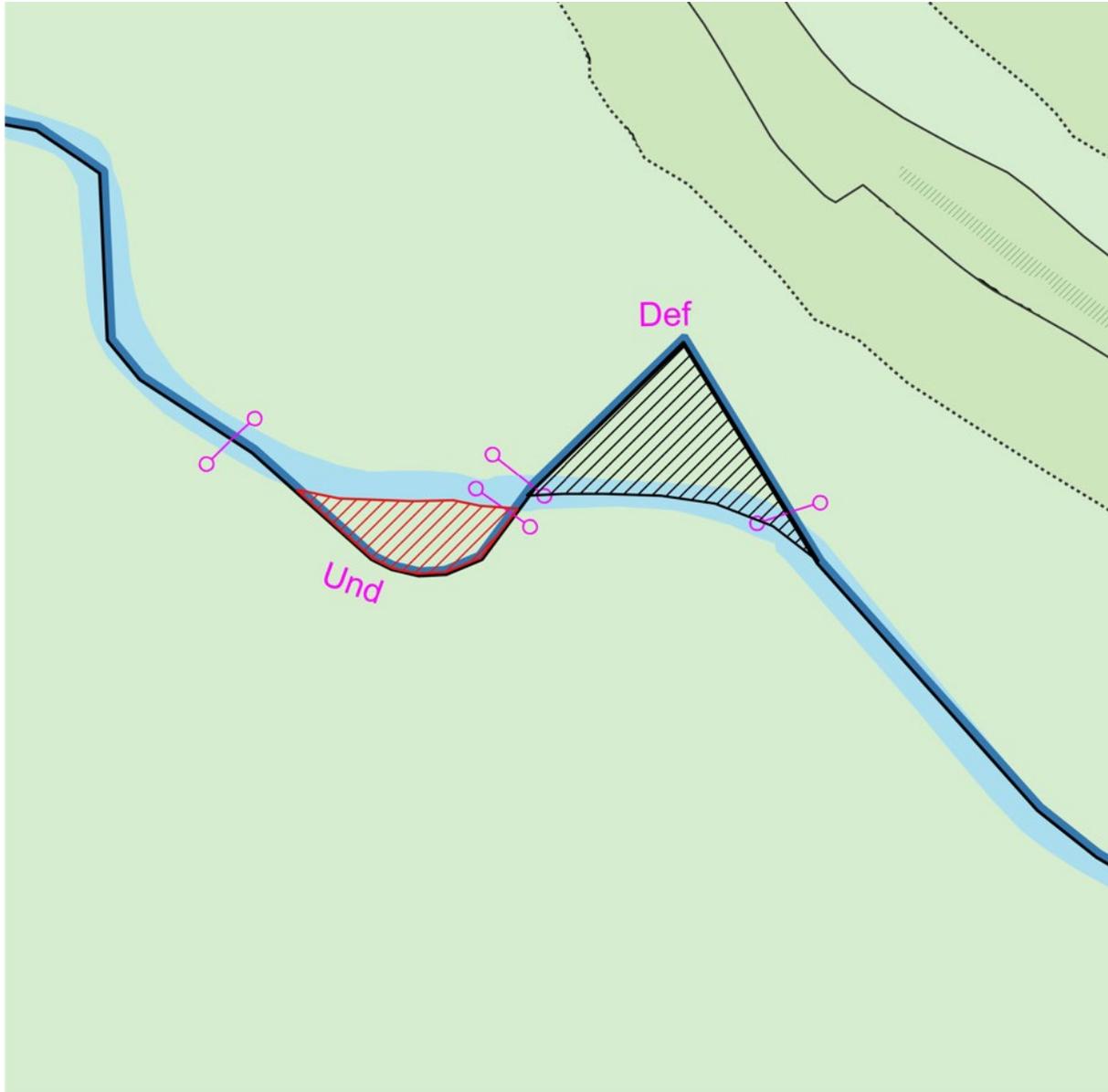


Maps 4 (three maps)

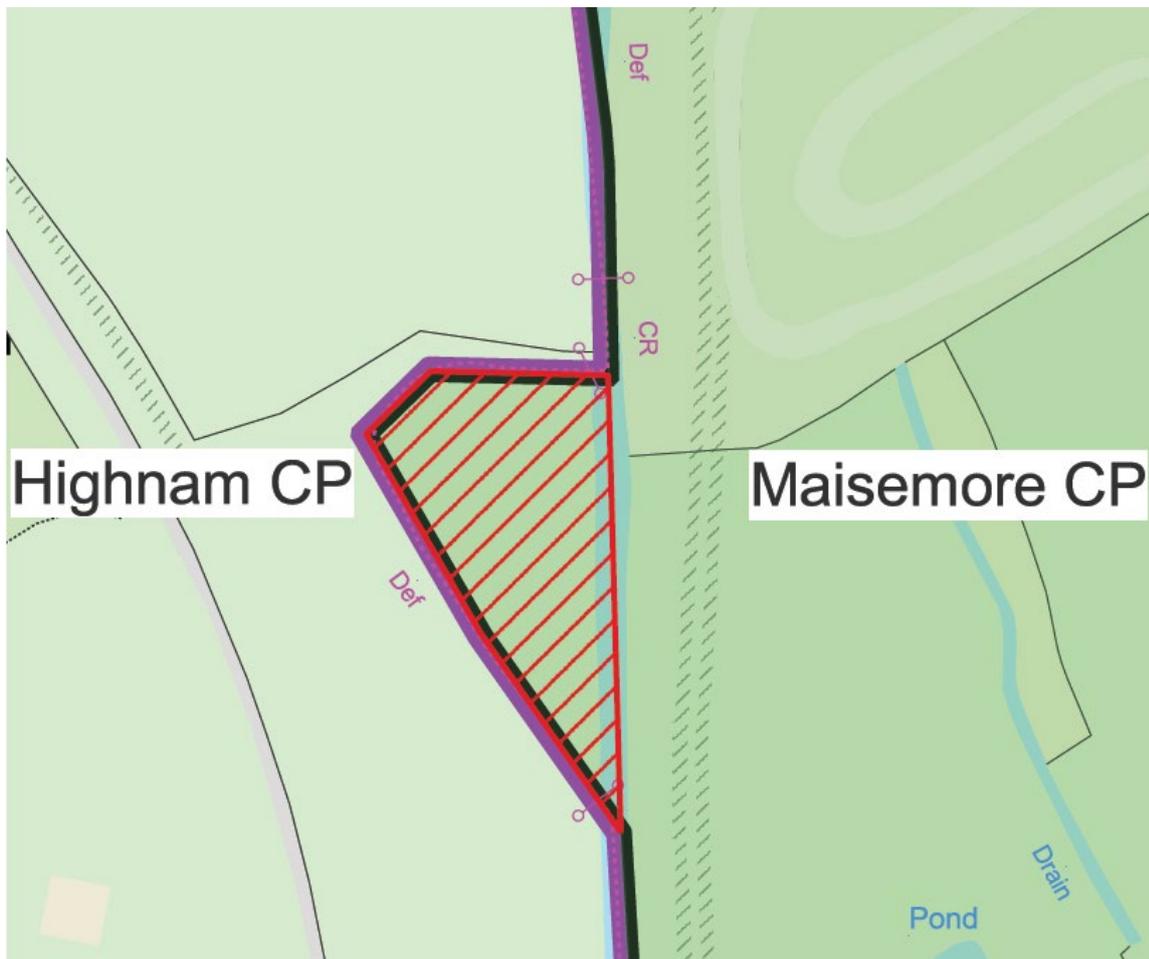
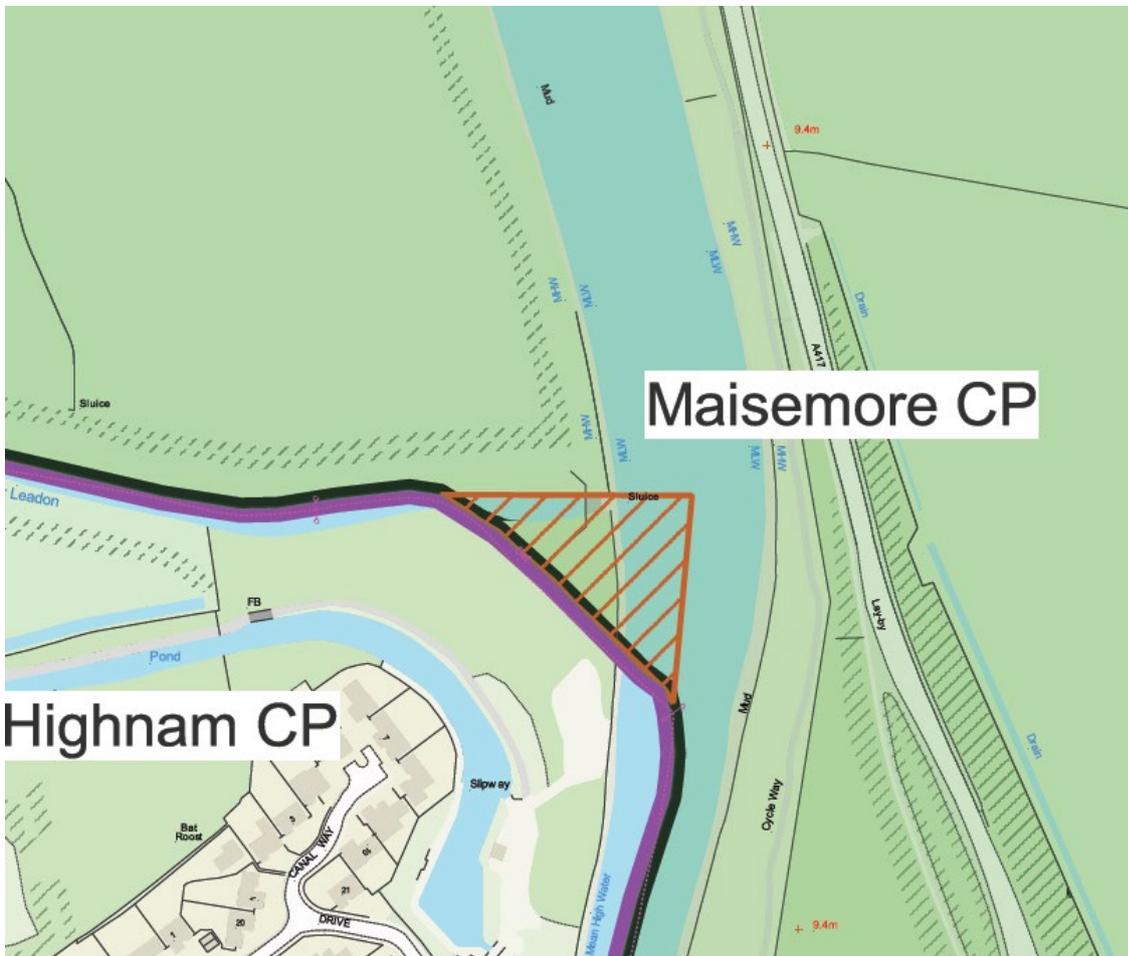
Maisemore

Land hatched in red – land subject to the final recommendation for transfer from Maisemore Parish to Highnam Parish

Land hatched in black – land subject to the final recommendation for transfer from Highnam Parish to Maisemore Parish



Maps 4 continued.....

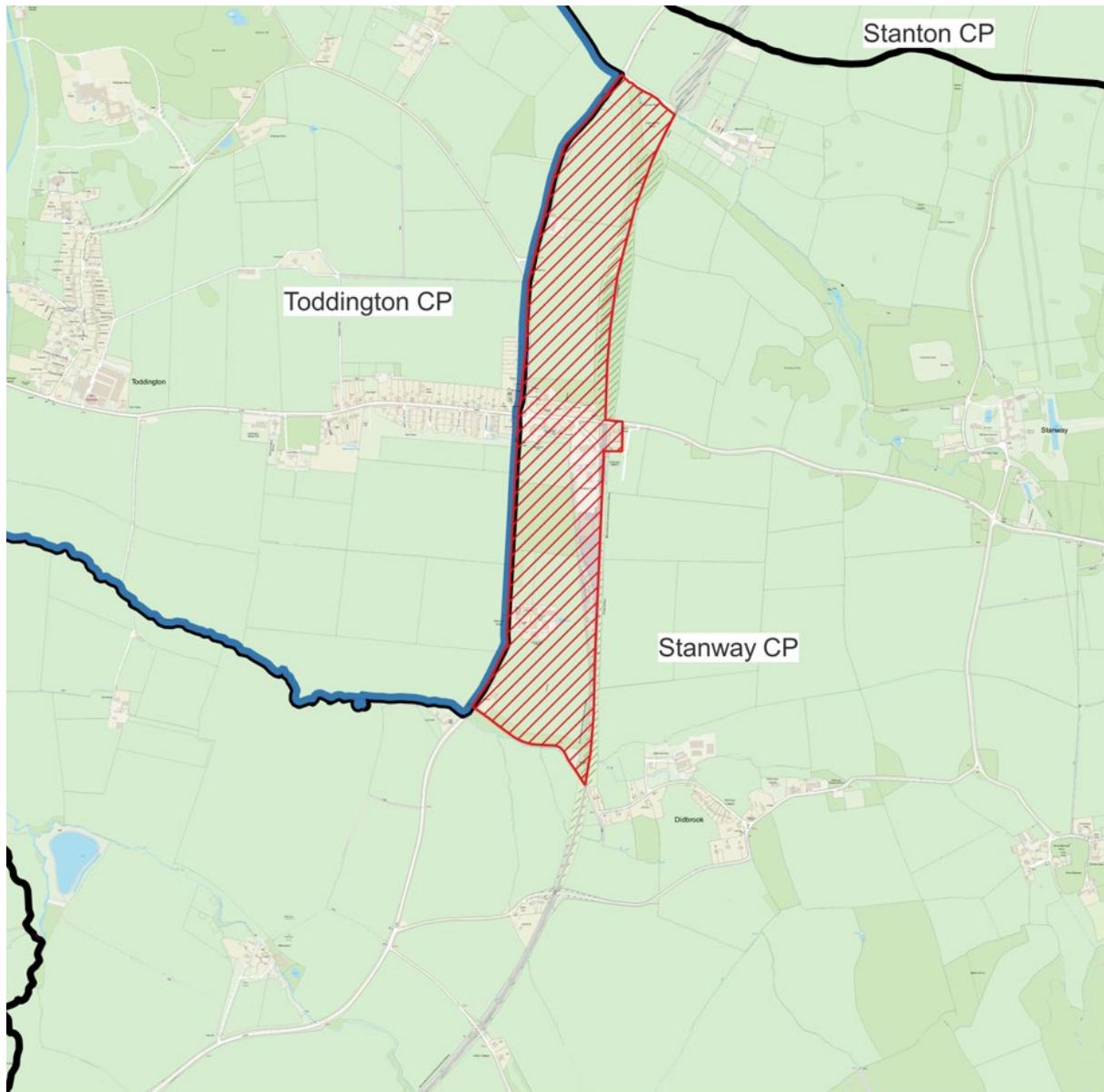


Map 5

Stanway and Toddington

Land edged in blue – existing Toddington Parish (part)

Land hatched in red – land subject to the final recommendation for transfer from Stanway Parish to Toddington Parish.



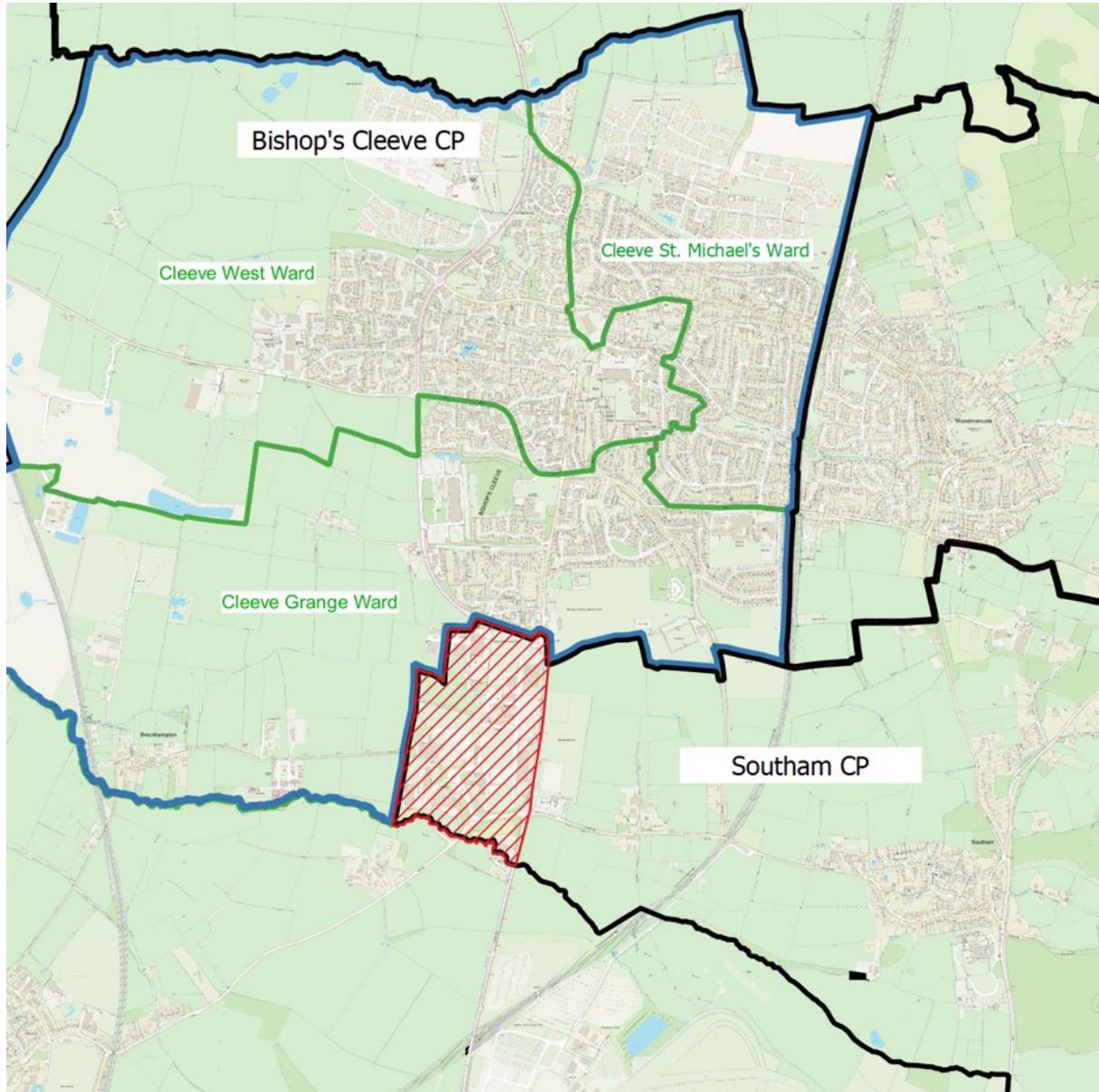
Map 6

Bishops Cleeve and Southam

Land edged in blue – existing Bishops Cleeve Parish (part)

Land hatched in red – land subject to the final recommendation for transfer from Southam Parish to Bishops Cleeve Parish

Land edged in green – existing Bishops Cleeve Wards



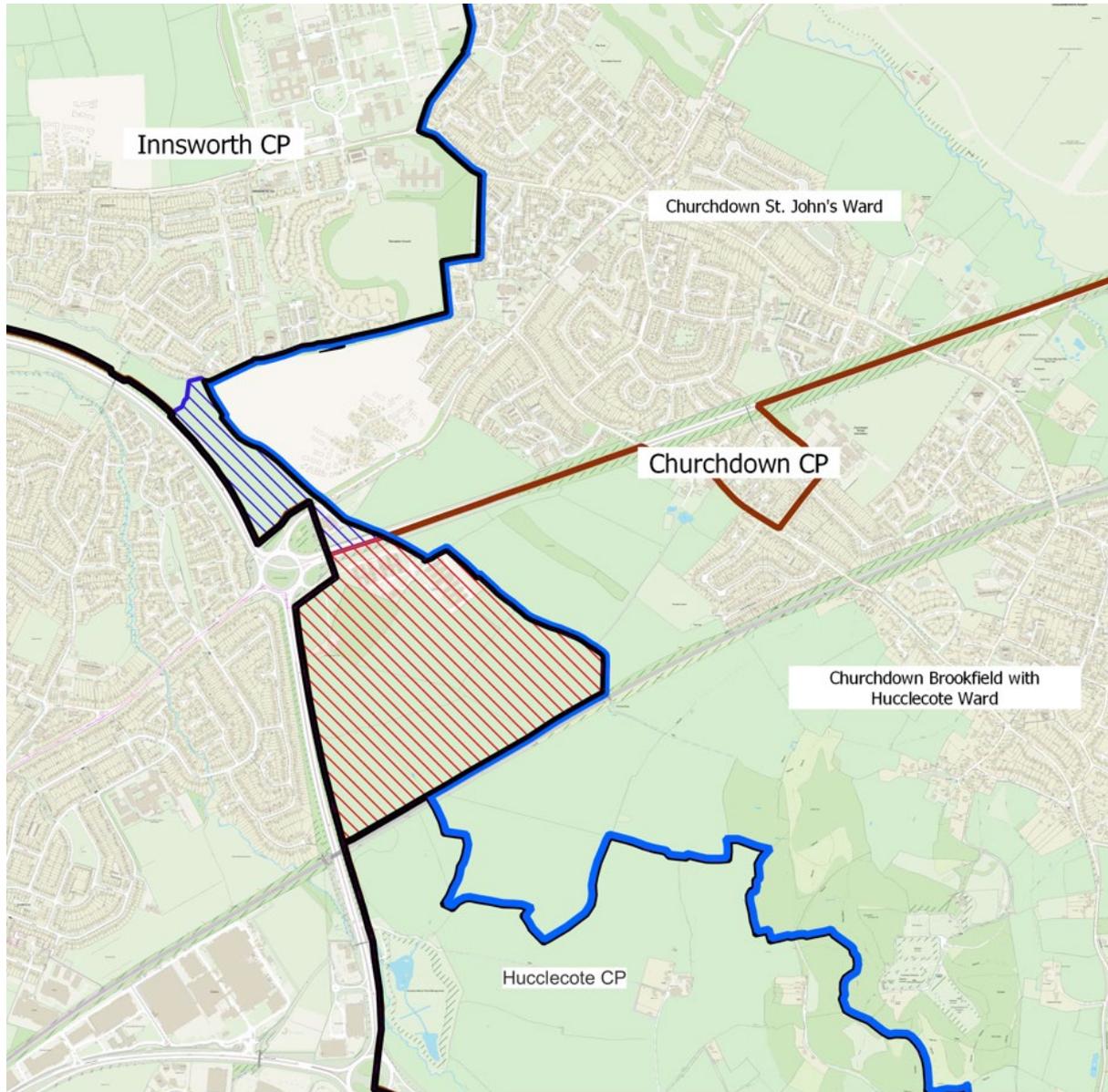
Map 7

Churchdown and Innsworth

Land edged in blue – existing Churchdown Parish (part)

Land hatched in red – land subject to the final recommendation for transfer from Innsworth Parish to Churchdown Parish (Churchdown Brockworth with Hucclecote Borough Ward)

Land hatched in blue - land subject to the final recommendation for transfer from Innsworth Parish to Churchdown Parish (Churchdown St Johns Borough Ward)



Map 8

Badgeworth and Churchdown

Land edged in blue – existing Badgeworth Parish

Land hatched in red – land subject to the final recommendation for transfer from Badgeworth Parish to Churchdown Parish (Churchdown Brookfield with Hucclecote Borough Ward).

